H.R.28

To reauthorize the Export Administration Act of 1979, and for other purposes

IN THE HOUSE OF REPRESENTATIVES

JANUARY 3, 1985

Mr. ROTH introduced the following bill, which was reterred to the Committee on Foreign Affairs

A BILL

To reauthorize the Export Administration Act of 1979, and for other purposes.

1	Be it enacted by the Senate and House of Representa-
2	tives of the United States of America in Congress assembled,
3	SHORT TITLE
4	SECTION 1. Titles I and II of this Act may be cited as
5	the "Export Administration Amendments Act of 1985".
6	TITLE I—AMENDMENTS TO EXPORT
7	ADMINISTRATION ACT OF 1979
8	REFERENCE TO THE ACT
9	SEC. 101. For purposes of this title, the Export Admin-
10	istration Act of 1979 shall be referred to as "the Act".

1	FINDINGS
2	SEC. 102. (a) Section 2 of the Act (50 U.S.C. App.
3	2401) is amended—
4	(1) in paragraph (2) by striking out "by strength-
5	ening the trade balance and the value of the United
6	States dollar, thereby reducing inflation" and inserting
7	in lieu thereof "by earning foreign exchange, thereby
8	contributing favorably to the trade balance"; and
9	(2) in paragraph (3) by striking out "which would
10	strengthen the Nation's economy" and inserting in lieu
11	thereof "consistent with the economic, security, and
12	foreign policy objectives of the United States".
13	(b) Section 2(6) of the Act is amended to read as fol-
14	lows:
15	"(6) Uncertainty of export control policy can in-
16	hibit the efforts of United States business and work to
17	the detriment of the overall attempt to improve the
18	trade balance of the United States.".
19	(c) Section 2(9) of the Act is amended by striking out
20	"achievement of a positive balance of payments" and insert-
21	ing in lieu thereof "a positive contribution to the balance of
22	payments".
23	(d) Section 2 of the Act is amended by adding at the end
24	thereof the following:

"(10) It is important that the administration of export controls imposed for foreign policy purposes give special emphasis to the need to control exports of goods and substances hazardous to the public health and the environment which are banned or severely restricted for use in the United States, and which, if exported, could affect the international reputation of the United States as a responsible trading partner.

"(11) The acquisition of national security sensitive goods and technology by the Soviet Union and other countries the actions or policies of which run counter to the national security interests of the United States, has led to the significant enhancement of Soviet military-industrial capabilities. This enhancement poses a threat to the security of the United States, its allies, and other friendly nations, and places additional demands on the defense budget of the United States.

"(12) Availability to controlled countries of goods and technology from foreign sources is a fundamental concern of the United States and should be eliminated through negotiations and other appropriate means whenever possible.

"(13) Excessive dependence of the United States, its allies, or countries sharing common strategic objectives with the United States, on energy and other criti-

1	cal resources from potential adversaries can be harmful
2	to the mutual and individual security of all those coun-
3	tries.".
4	DECLARATION OF POLICY
5	SEC. 103. Section 3 of the Act (50 U.S.C. App. 2402)
6	is amended—
7	(1) in paragraph (3), by inserting before the period
8	at the end thereof "or common strategic objectives";
9	(2) in paragraph (7)—
10	(A) by striking out "every reasonable effort"
11	in the second sentence and inserting in lieu there-
12	of "reasonable and prompt efforts"; and
13	(B) by striking out "resorting to the imposi-
14	tion of controls on exports from the United
15	States" in the second sentence and inserting in
16	lieu thereof "imposing export controls";
17	(3) in paragraph (8)—
18	(A) by striking out "every reasonable effort"
19	in the second sentence and inserting in lieu there-
20	of "reasonable and prompt efforts"; and
21	(B) by striking out "resorting to the imposi-
22	tion of export controls" in the second sentence
23	and inserting in lieu thereof "imposing export
24	controls";
25	(4) in paragraph (9)—

1	(A) by inserting "or common strategic objec-
2	tives" after "commitments" each place it appears;
3	and
4	(B) by inserting before the period at the end
5	thereof the following: ", and to encourage other
6	friendly countries to cooperate in restricting the
7	sale of goods and technology that can harm the
8	security of the United States"; and
9	(5) by adding at the end thereof the following:
10	"(12) It is the policy of the United States to sus-
11	tain vigorous scientific enterprise. To do so involves
12	sustaining the ability of scientists and other scholars
13	freely to communicate research findings, in accordance
14	with applicable provisions of law, by means of publica-
15	tion, teaching, conferences, and other forms of scholar-
16	ly exchange.
17	"(13) It is the policy of the United States to con-
18	trol the export of goods and substances banned or se-
19	verely restricted for use in the United States in order
20	to foster public health and safety and to prevent injury
21	to the foreign policy of the United States as well as to
22	the credibility of the United States as a responsible
23	trading partner.

"(14) It is the policy of the United States to co-

operate with countries which are allies of the United

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States and countries which share common strategic ob-

2	jectives with the United States in minimizing depend-
3	ence on imports of energy and other critical resources
4	from potential adversaries and in developing alternative
5	supplies of such resources in order to minimize strate-
6	gic threats posed by excessive hard currency earnings
7	derived from such resource exports by countries with
8	policies adverse to the security interests of the United
9	States.
10	"(15) It is the policy of the United States, par-
11	ticularly in light of the Soviet massacre of innocent
12	men, women, and children aboard Korean Air Lines
13	flight 7, to continue to object to exceptions to the
14	International Control List for the Union of Soviet So-
15	cialist Republics, subject to periodic review by the
16	President."
17	GENERAL PROVISIONS
18	SEC. 104. (a) Section 4(a)(2) of the Act (50 U.S.C. App.
19	2403(a)(2)) is amended to read as follows:
20	"(2) Validated licenses authorizing multiple ex-
21	ports, issued pursuant to an application by the export-
22	er, in lieu of an individual validated license for each
23	such export, including, but not limited to, the follow-
24	ing:
25	"(A) A distribution license, authorizing ex-
26	ports of goods to approved distributors or users of

the goods in countries other than controlled countries. The Secretary shall grant the distribution license primarily on the basis of the reliability of the applicant and foreign consignees with respect to the prevention of diversion of goods to controlled countries. The Secretary shall have the responsibility of determining, with the assistance of all appropriate agencies, the reliability of applicants and their immediate consignees. The Secretary's determination shall be based on appropriate investigations of each applicant and periodic reviews of licensees and their compliance with the terms of licenses issued under this Act. Factors such as the applicant's products or volume of business, or the consignees' geographic location, sales distribution area, or degree of foreign ownership, which may be relevant with respect to individual cases, shall not be determinative in creating categories or general criteria for the denial of applications or withdrawal of a distribution 'license.

"(B) A comprehensive operations license, authorizing exports and reexports of technology and related goods, including items from the list of militarily critical technologies developed pursuant

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to section 5(d) of this Act which are included on the control list in accordance with that section, from a domestic concern to and among its foreign subsidiaries, affiliates, joint venturers, and licensees that have long-term, contractually defined relations with the exporter, are located in countries other than controlled countries, and are approved by the Secretary. The Secretary shall grant the license to manufacturing, laboratory, or related operations on the basis of approval of the exporter's systems of control, including internal proprietary controls, applicable to the technology and related goods to be exported rather than approval of individual export transactions. The Secretary, with the assistance of all appropriate agencies shall periodically, but not less frequently than annually, perform audits of licensing procedures under this subparagraph in order to assure the integrity and effectiveness of those procedures.

- "(C) A project license, authorizing exports of goods or technology for a specified activity.
- "(D) A service supply license, authorizing exports of spare or replacement parts for goods previously exported.".
- (b) Section 4(b) of the Act is amended—

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- (1) by striking out "Commodity" and "commodity"; and
 - (2) by striking out "consisting of any goods or technology subject to export controls under this Act" and inserting in lieu thereof "stating license requirements (other than for general licenses) for exports of goods and technology under this Act".
 - (c) Section 4(c) of the Act is amended—
 - (1) by striking out "significant" and inserting in lieu thereof "sufficient";
 - (2) by inserting after "those produced in the United States" the following: "so as to render the controls ineffective in achieving their purposes"; and
 - (3) by adding at the end thereof the following: "In complying with the provisions of this subsection, the President shall give strong emphasis to bilateral or multilateral negotiations to eliminate foreign availability. The Secretary and the Secretary of Defense shall cooperate in gathering information relating to foreign availability, including the establishment and maintenance of a jointly operated computer system.".
- (d) Section 4(f) of the Act is amended to read as follows:
- 23 "(f) NOTIFICATION OF THE PUBLIC; CONSULTATION 24 WITH BUSINESS.—The Secretary shall keep the public fully
- 25 apprised of changes in export control policy and procedures

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- 1 instituted in conformity with this Act with a view to encour-
- 2 aging trade. The Secretary shall meet regularly with repre-
- 3 sentatives of a broad spectrum of enterprises, labor organiza-
- 4 tions, and citizens interested in or affected by export controls,
- 5 in order to obtain their views on United States export control
- 6 policy and the foreign availability of goods and technology.".
- 7 NATIONAL SECURITY CONTROLS
- 8 Sec. 105. (a)(1) Section 5(a)(1) of the Act (50 U.S.C.
- 9 App. 2404(a)(1)) is amended by inserting after the first sen-
- 10 tence the following new sentence: "The authority contained
- 11 in this subsection includes the authority to prohibit or curtail
- 12 the transfer of goods or technology within the United States
- 13 to embassies and affiliates of controlled countries.".
- 14 (2) Section 5(a)(2) of the Act is amended—
- 15 (A) by striking out "(A)"; and
- 16 (B) by striking out subparagraph (B).
- 17 (3) Section 5(a)(3) of the Act is amended by striking out 18 the last sentence.
- 19 (b)(1) Section 5(b) of the Act is amended—
- 20 (A) by striking out the first sentence and inserting
 21 in lieu thereof the following: "(1) In administering
 22 export controls for national security purposes under
 23 this section, the President shall establish as a list of
 24 controlled countries those countries set forth in section
 25 620(f) of the Foreign Assistance Act of 1961, except
 26 that the President may add any country to or remove

1	any country from such list of controlled countries if he
2	determines that the export of goods or technology to
3	such country would or would not (as the case may be)
4	make a significant contribution to the military potential
5	of such country or a combination of countries which
6	would prove detrimental to the national security of the
7	United States. In determining whether a country is
8	added to or removed from the list of controlled coun-
9	tries, the President shall take into account—
10	"(A) the extent to which the country's policies are

- "(A) the extent to which the country's policies are adverse to the national security interests of the United States;
- "(B) the country's Communist or non-Communist status;
 - "(C) the present and potential relationship of the country with the United States;
 - "(D) the present and potential relationships of the country with countries friendly or hostile to the United States;
 - "(E) the country's nuclear weapons capability and the country's compliance record with respect to multilateral nuclear weapons agreements to which the United States is a party; and
- 24 "(F) such other factors as the President considers 25 appropriate.

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- 1 Nothing in the preceding sentence shall be interpreted to
- 2 limit the authority of the President provided in this Act to
- 3 prohibit or curtail exports to countries other than controlled
- 4 countries."; and
- 5 (B) by adding at the end thereof the following:
- 6 "(2) No authority or permission to export may be re-
- 7 quired under this section before goods or technology are ex-
- 8 ported in the case of exports to a country which maintains
- 9 export controls on such goods or technology cooperatively
- 10 with the United States pursuant to the agreement of the
- 11 group known as the Coordinating Committee, if the goods or
- 12 technology is at such a level of performance characteristics
- 13 that the export of the goods or technology to controlled coun-
- 14 tries requires only notification of the participating govern-
- 15 ments of the Coordinating Committee.".
- 16 (2) Section 5(b)(1) of the Act, as amended by paragraph
- 17 (1) of this subsection, is amended in the last sentence by
- 18 striking out "specified in the preceding sentence" and insert-
- 19 ing in lieu thereof "set forth in this subsection".
- 20 (c)(1) Section 5(c) of the Act is amended—
- 21 (A) in paragraph (1) by striking out "commodity";
- 22 and
- 23 (B) by amending paragraph (3) to read as follows:
- 24 "(3) The Secretary shall review the list established pur-
- 25 suant to this subsection at least once each year in order to

- 1 carry out the policy set forth in section 3(2)(A) of this Act
- 2 and the provisions of this section, and shall promptly make
- 3 such revisions of the list as may be necessary after each such
- 4 review. Before beginning each annual review, the Secretary
- 5 shall publish notice of that annual review in the Federal Reg-
- 6 ister, provide an opportunity during such review for comment
- 7 and the submission of data, with or without oral presentation,
- 8 by interested Government agencies and other affected or po-
- 9 tentially affected parties, and publish in the Federal Register
- 10 any revisions in the list, with an explanation of the reasons
- 11 for the revisions. The Secretary shall further assess, as part
- 12 of such review, the availability from sources outside the
- 13 United States of goods and technology comparable to those
- 14 subject to export controls imposed under this section.".
- 15 (2) The amendment made by paragraph (1)(B) of this
- 16 subsection shall take effect on October 1, 1985.
- 17 (d) Section 5(e) of the Act is amended—
- 18 (1) in paragraph (1) by striking out "a qualified
- 19 general license in lieu of a validated license" and in-
- serting in lieu thereof "the multiple validated export li-
- censes described in section 4(a)(2) of this Act in lieu of
- 22 individual validated licenses"; and
- 23 (2) by striking out paragraphs (3) and (4) and in-
- serting in lieu thereof the following:

- 1 "(3) The Secretary, subject to the provisions of subsec-
- 2 tion (1) of this section, shall not require an individual validat-
- 3 ed export license for replacement parts which are exported to
- 4 replace on a one-for-one basis parts that were in a good that
- 5 has been lawfully exported from the United States.
- 6 "(4) The Secretary shall periodically review the proce-
- 7 dures with respect to the multiple validated export licenses,
- 8 taking appropriate action to increase their utilization by re-
- 9 ducing qualification requirements or lowering minimum
- 10 thresholds, to combine procedures which overlap, and to
- 11 eliminate those procedures which appear to be of marginal
- 12 utility.
- 13 "(5) The export of goods subject to export controls
- 14 under this section shall be eligible, at the discretion of the
- 15 Secretary, for a distribution license and other licenses author-
- 16 izing multiple exports of goods, in accordance with section
- 17 4(a)(2) of this Act. The export of technology and related
- 18 goods subject to export controls under this section shall be
- 19 eligible for a comprehensive operations license in accordance
- 20 with section 4(a)(2)(B) of this Act.".
- 21 (e) Section 5(g) of the Act is amended to read as follows:
- 22 "(g) Indexing.—In order to ensure that requirements
- 23 for validated licenses and other licenses authorizing multiple
- 24 exports are periodically removed as goods or technology sub-
- 25 ject to such requirements becomes obsolete with respect to

1	the national security of the United States, regulations issued
2	by the Secretary may, where appropriate, provide for annual
3	increases in the performance levels of goods or technology
4	subject to any such licensing requirement. The regulations
5	issued by the Secretary shall establish as one criterion for the
6	removal of goods or technology from such license require-
7	ments the anticipated needs of the military of controlled
8	countries. Any such goods or technology which no longer
9	meets the performance levels established by the regulations
10	shall be removed from the list established pursuant to subsec-
11	tion (c) of this section unless, under such exceptions and
12	under such procedures as the Secretary shall prescribe, any
13	other department or agency of the United States objects to
14	such removal and the Secretary determines, on the basis of
15	such objection, that the goods or technology shall not be re-
16	moved from the list. The Secretary shall also consider, where
17	appropriate, removing site visitation requirements for goods
18	and technology which are removed from the list unless objec-
19	tions described in this subsection are raised.".
20	(f) Section 5(i) of the Act (50 U.S.C. App. 2404(i)) is
21	amended—
22	(1) by striking out paragraph (3);
23	(2) in paragraph (4)—
24	(A) by striking out "(4)" and inserting in lieu
25	thereof "(3)"; and

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1	(B) by striking out "pursuant to paragraph
2	(3)" and inserting in lieu thereof "by the members
3	of the Committee"; and
4	(3) by adding at the end thereof the following:
5	"(4) Agreement to enhance full compliance by all
6	parties with the export controls imposed by agreement
7	of the Committee through the establishment of appro-
8	priate mechanisms.
9	"(5) Agreement to improve the International Con-
10	trol List and minimize the approval of exceptions to
11	that list, strengthen enforcement and cooperation in en-
12	forcement efforts, provide sufficient funding for the
13	Committee, and improve the structure and function of
14	the Secretariat of the Committee by upgrading profes-
15	sional staff, translation services, data base mainte-
16	nance, communications, and facilities.
17	"(6) Agreement to coordinate the systems of
18	export control documents used by the participating
19	governments in order to verify effectively the move-
20	ment of goods or technology subject to controls by the
21	Committee from the country of any such government
22	to any other place.

"(7) Agreement to establish uniform, adequate

criminal and civil penalties to deter more effectively di-

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- versions of items controlled for export by agreement of the Committee.
 - "(8) Agreement to increase on-site inspections by national enforcement authorities of the participating governments to ensure that end users who have imported items controlled for export by agreement of the Committee are using such items for the stated end uses, and that such items are, in fact, under the control of those end users.
- "(9) Agreement to strengthen the Committee so
 that it functions effectively in controlling export trade
 in a manner that better protects the national security
 of each participant to the mutual benefit of all participants."
- 15 (g) Section 5(j) of the Act is amended to read as follows:
- 16 "(j) Commercial Agreements With Certain
- 17 COUNTRIES.—(1) Any United States firm, enterprise, or
- 18 other nongovernmental entity which enters into an agree-
- 19 ment with any agency of the government of a controlled
- 20 country, that calls for the encouragement of technical coop-
- 21 eration and that is intended to result in the export from the
- 22 United States to the other party of unpublished technical data
- 23 of United States origin, shall report to the Secretary the
- 24 agreement with such agency with sufficient detail.

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- 1 "(2) The provisions of paragraph (1) shall not apply to 2 colleges, universities, or other educational institutions.".
- 3 (h) Section 5(k) of the Act is amended—
- 4 (1) by inserting after "conducting negotiations
 5 with other countries" the following: ", including those
 6 countries not participating in the group known as the
 7 Coordinating Committee,"; and
 - (2) by adding at the end thereof the following: "In cases where such negotiations produce agreements on export restrictions comparable in practice to those maintained by the Coordinating Committee, the Secretary shall treat exports, whether by individual or multiple licenses, to countries party to such agreements in the same manner as exports to members of the Coordinating Committee are treated, including the same manner as exports are treated under subsection (b)(2) of this section and section 10(o) of this Act.".
 - (i) Section 5(l) of the Act is amended to read as follows:
- 19 "(1) Diversion of Controlled Goods or Tech-
- 20 NOLOGY.—(1) Whenever there is reliable evidence, as deter-
- 21 mined by the Secretary, that goods or technology which were
- 22 exported subject to national security controls under this sec-
- 23 tion have been diverted to an unauthorized use or consignee
- 24 in violation of the conditions of an export license, the Secre-
- 25 tary for as long as that diversion continues—

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"(A) shall deny all further exports, to or by the party or parties responsible for that diversion or who conspired in that diversion, of any goods or technology subject to national security controls under this section, regardless of whether such goods or technology are available from sources outside the United States; and "(B) may take such additional actions under this

- "(B) may take such additional actions under this Act with respect to the party or parties referred to in subparagraph (A) as the Secretary determines are appropriate in the circumstances to deter the further unauthorized use of the previously exported goods or technology.
- "(2) As used in this subsection, the term 'unauthorized use' means the use of United States goods or technology in the design, production, or maintenance of any item on the United States Munitions List, or the military use of any item on the International Control List of the Coordinating Committee.".
- 19 (j) Section 5 of the Act is amended by adding at the end 20 thereof the following new subsections:
- "(m) GOODS CONTAINING MICROPROCESSORS.—
 Export controls may not be imposed under this section on a
 good solely on the basis that the good contains an embedded
 microprocessor, if such microprocessor cannot be used or altered to perform functions other than those it performs in the

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- 1 good in which it is embedded. An export control may be im-
- 2 posed under this section on a good containing an embedded
- 3 microprocessor referred to in the preceding sentence only on
- 4 the basis that the functions of the good itself are such that
- 5 the good, if exported, would make a significant contribution
- 6 to the military potential of any other country or combination
- 7 of countries which would prove detrimental to the national
- 8 security of the United States.
- 9 "(n) SECURITY MEASURES.—The Secretary, in consul-
- 10 tation with the Commissioner of Customs and the Director of
- 11 the Federal Bureau of Investigation, shall provide advice and
- 12 technical assistance to persons engaged in the manufacture or
- 13 handling of goods or technology subject to export controls
- 14 under this section to develop security systems to prevent vio-
- 15 lations or evasions of those export controls.
- 16 "(0) RECORDKEEPING.—The Secretary, the Secretary
- 17 of Defense, and any other department or agency consulted in
- 18 connection with a license application under this Act or a revi-
- 19 sion of a list of goods or technology subject to export controls
- 20 under this Act, shall make and keep records of their respec-
- 21 tive advice, recommendations, or decisions in connection with
- 22 any such license application or revision, including the factual
- 23 and analytical basis of the advice, recommendations, or deci-
- 24 sions.

1	"(p) NATIONAL SECURITY CONTROL OFFICE.—To
2	assist in carrying out the policy and other authorities and
3	responsibilities of the Secretary of Defense under this section,
4	there is established in the Department of Defense a National
5	Security Control Office under the direction of the Under Sec-
6	retary of Defense for Policy. The Secretary of Defense may
7	delegate to that office such of those authorities and responsi-
8	bilities, together with such ancillary functions, as the Secre-
9	tary of Defense considers appropriate.
10	"(q) Exclusion for Agricultural Commod-
11	ITIES.—This section does not authorize export controls on
12	agricultural commodities, including fats, oils, and animal
13	hides and skins.".
14	MILITARILY CRITICAL TECHNOLOGIES
15	SEC. 106. (a) Section 5(d) of the Act (50 U.S.C. App.
16	2404(d)) is amended—
17	(1) in paragraph (2)—
18	(A) in subparagraph (B) by striking out
19	"and" after "test equipment,";
20	(B) by adding "and" at the end of subpara-
21	graph (C);
22	(C) by inserting after subparagraph (C) the
23	following:
24	"(D) keystone equipment which would reveal or
25	give insight into the design and manufacture of a
26	United States military system,"; and

1	(D) by striking out "countries to which ex-
2	ports are controlled under this section" and in-
3	serting in lieu thereof the following: ", or avail-
4	able in fact from sources outside the United
5	States to, controlled countries"; and
6	(2) by striking out paragraphs (4) through (6) and
7	inserting in lieu thereof the following:
8	"(4) The Secretary and the Secretary of Defense shall
9	integrate items on the list of militarily critical technologies
10	into the control list in accordance with the requirements of
11	subsection (c) of this section. The integration of items on the
12	list of militarily critical technologies into the control list shall
13	proceed with all deliberate speed. Any disagreement between
14	the Secretary and the Secretary of Defense regarding the
15	integration of an item on the list of militarily critical technol-
16	ogies into the control list shall be resolved by the President.
17	Except in the case of a good or technology for which a vali-
18	dated license may be required on account of a determination
19	of the President under subsection (f)(1) of this section, a good
20	or technology shall be included on the control list only if the
21	Secretary finds that controlled countries do not possess that
22	good or technology, or a functionally equivalent good or tech-
23	nology, and the good or technology or functionally equivalent
24	good or technology is not available in fact to a controlled
25	country from sources outside the United States in sufficient

- 1 quantity and of comparable quality so that the requirement of
- 2 a validated license for the export of such good or technology
- 3 is or would be ineffective in achieving the purpose set forth in
- 4 subsection (a) of this section. The Secretary and the Secre-
- 5 tary of Defense shall jointly submit a report to the Congress,
- 6 not later than one year after the date of the enactment of the
- 7 Export Administration Amendments Act of 1985, on actions
- 8 taken to carry out this paragraph. For the purposes of this
- 9 paragraph, assessment of whether a good or technology is
- 10 functionally equivalent shall include consideration of the fac-
- 11 tors described in subsection (f)(3) of this section.
- 12 "(5) The Secretary of Defense shall establish a proce-
- 13 dure for reviewing the goods and technology on the list of
- 14 militarily critical technologies at least annually for the pur-
- 15 pose of removing from the list of militarily critical technol-
- 16 ogies any goods or technology that are no longer militarily
- 17 critical. The Secretary of Defense may add to the list of mili-
- 18 tarily critical technologies any good or technology that the
- 19 Secretary of Defense determines is militarily critical, consist-
- 20 ent with the provisions of paragraph (2) of this subsection. If
- 21 the Secretary and the Secretary of Defense disagree as to
- 22 whether any change in the list of militarily critical technol-
- 23 ogies by the addition or removal of a good or technology
- 24 should also be made in the control list, consistent with the

- 1 provisions of the fourth sentence of paragraph (4) of this sub-
- 2 section, the President shall resolve the disagreement.
- 3 "(6) The establishment of adequate export controls for
- 4 militarily critical technology and keystone equipment shall be
- 5 accompanied by suitable reductions in the controls on the
- 6 products of that technology and equipment.
- 7 "(7) The Secretary of Defense shall, not later than one
- 8 year after the date of the enactment of the Export Adminis-
- 9 tration Amendments Act of 1985, report to the Congress on
- 10 efforts by the Department of Defense to assess the impact
- 11 that the transfer of goods or technology on the list of militari-
- 12 ly critical technologies to controlled countries has had or will
- 13 have on the military capabilities of those countries.".
- 14 FOREIGN AVAILABILITY
- 15 SEC. 107. (a) Section 5(f)(1) of the Act (50 U.S.C. App.
- 16 2404(f)(1)) is amended by inserting after "The Secretary, in
- 17 consultation with" the following: "the Secretary of Defense
- 18 and other".
- 19 (b) Section 5(f)(3) of the Act is amended to read as fol-
- 20 lows:
- 21 "(3) The Secretary shall make a foreign availability de-
- 22 termination under paragraph (1) or (2) on the Secretary's
- 23 own initiative or upon receipt of an allegation from an export
- 24 license applicant that such availability exists. In making any
- 25 such determination, the Secretary shall accept the represen-
- 26 tations of applicants made in writing and supported by rea-

- 1 sonable evidence, unless such representations are contradict-
- 2 ed by reliable evidence, including scientific or physical exami-
- 3 nation, expert opinion based upon adequate factual informa-
- 4 tion, or intelligence information. In making determinations of
- 5 foreign availability, the Secretary may consider such factors
- 6 as cost, reliability, the availability and reliability of spare
- 7 parts and the cost and quality thereof, maintenance pro-
- 8 grams, durability, quality of end products produced by the
- 9 item proposed for export, and scale of production. For pur-
- 10 poses of this paragraph, 'evidence' may include such items as
- 11 foreign manufacturers' catalogues, brochures, or operation or
- 12 maintenance manuals, articles from reputable trade publica-
- 13 tions, photographs, and depositions based upon eyewitness
- 14 accounts.".
- 15 (c) Section 5(f)(4) of the Act is amended by striking out
- 16 the first sentence and inserting in lieu thereof the following:
- 17 "In any case in which export controls are maintained under
- 18 this section notwithstanding foreign availability, on account
- 19 of a determination by the President that the absence of the
- 20 controls would prove detrimental to the national security of
- 21 the United States, the President shall actively pursue negoti-
- 22 ations with the governments of the appropriate foreign coun-
- 23 tries for the purpose of eliminating such availability. If,
- 24 within 6 months after the President's determination, the for-
- 25 eign availability has not been eliminated, the Secretary may

- 1 not, after the end of that 6-month period, require a validated
- 2 license for the export of the goods or technology involved.
- 3 The President may extend the 6-month period described in
- 4 the preceding sentence for an additional period of 12 months
- 5 if the President certifies to the Congress that the negotiations
- 6 involved are progressing and that the absence of the export
- 7 control involved would prove detrimental to the national se-
- 8 curity of the United States.".
- 9 (d)(1) Section 5(f)(5) of the Act is amended to read as
- 10 follows:
- 11 "(5) The Secretary shall establish in the Department of
- 12 Commerce an Office of Foreign Availability which, in the
- 13 fiscal year 1985, shall be under the direction of the Assistant
- 14 Secretary of Commerce for Trade Administration, and, in the
- 15 fiscal year 1986 and thereafter, shall be under the direction
- 16 of the Under Secretary of Commerce for Export Administra-
- 17 tion. The Office shall be responsible for gathering and analyz-
- 18 ing all the necessary information in order for the Secretary to
- 19 make determinations of foreign availability under this Act.
- 20 The Secretary shall make available to the Committee on For-
- 21 eign Affairs of the House of Representatives and the Com-
- 22 mittee on Banking, Housing, and Urban Affairs of the Senate
- 23 at the end of each 6-month period during a fiscal year infor-
- 24 mation on the operations of the Office, and on improvements
- 25 in the Government's ability to assess foreign availability,

- 1 during that 6-month period, including information on the
- 2 training of personnel, the use of computers, and the use of
- 3 Foreign Commercial Service officers. Such information shall
- 4 also include a description of representative determinations
- 5 made under this Act during that 6-month period that foreign
- 6 availability did or did not exist (as the case may be), together
- 7 with an explanation of such determinations.".
- 8 (2) Section 5(f)(6) of the Act is amended by striking out
- 9 "Office of Export Administration" and inserting in lieu there-
- 10 of "Office of Foreign Availability".
- (e) Section 5(f) of the Act is amended by adding at the
- 12 end thereof the following new paragraph:
- 13 "(7) The Secretary shall issue regulations with respect
- 14 to determinations of foreign availability under this Act not
- 15 later than 6 months after the date of the enactment of the
- 16 Export Administration Amendments Act of 1985.".
- 17 (f) Section 5(h)(1) of the Act is amended by inserting ",
- 18 the intelligence community," after "Departments of Com-
- 19 merce, Defense, and State".
- 20 (g) Section 5(h)(2) of the Act is amended in the second
- 21 sentence—
- 22 (1) by striking out "and" at the end of clause (C);
- 23 and
- 24 (2) by inserting before the period at the end of the
- second sentence the following: ", and (E) any other

- questions relating to actions designed to carry out the policy set forth in section 3(2)(A) of this Act.".
- 3 (h) Section 5(h)(6) of the Act is amended by striking out "and provides adequate documentation" and all that follows 4 through the end of the paragraph and inserting in lieu thereof 5 the following: "the technical advisory committee shall submit 6 that certification to the Congress at the same time the certification is made to the Secretary, together with the documentation for the certification. The Secretary shall investigate the foreign availability so certified and, not later than 90 10 days after the certification is made, shall submit a report to 11 the technical advisory committee and the Congress stating 12 that (A) the Secretary has removed the requirement of a vali-13 dated license for the export of the goods or technology, on 14 account of the foreign availability, (B) the Secretary has rec-15 ommended to the President that negotiations be conducted to 16 eliminate the foreign availability, or (C) the Secretary has 17 determined on the basis of the investigation that the foreign 18 availability does not exist. To the extent necessary, the 19 20 report may be submitted on a classified basis. In any case in 21 which the Secretary has recommended to the President that 22negotiations be conducted to eliminate the foreign availabil-23ity, the President shall actively pursue such negotiations with the governments of the appropriate foreign countries. If, 24within 6 months after the Secretary submits such report to

1	the Congress, the foreign availability has not been eliminat-
2	ed, the Secretary may not, after the end of that 6-month
3	period, require a validated license for the export of the goods
4	or technology involved. The President may extend the 6-
5	month period described in the preceding sentence for an addi-
6	tional period of 12 months if the President certifies to the
7	Congress that the negotiations involved are progressing and
8	that the absence of the export control involved would prove
9	detrimental to the national security of the United States."
10	(i) Subsections (f)(1), (f)(2), and (h)(6) of section 5 of the
11	Act are each amended by striking out "sufficient quality" and
12	inserting in lieu thereof "comparable quality".
13	(j) Subsections (f)(1), (f)(4), and (h)(6) of section 5 of the
14	Act are each amended by striking out "countries to which
15	exports are controlled under this section" and inserting in
16	lieu thereof "controlled countries".
17	FOREIGN POLICY CONTROLS
18	SEC. 108. (a) Section 6(a) of the Act is amended—
19	(1) in paragraph (1)—
20	(A) by striking out "or (8)" and inserting in
21	lieu thereof "(8), or (13)"; and
22	(B) by inserting in the second sentence after
23	"Secretary of State" the following: ", the Secre-
24	tary of Defense, the Secretary of Agriculture, the
25	Secretary of the Treasury, the United States
26	Trade Representative,";

1	(2) by redesignating paragraphs (2) through (4) as
2	paragraphs (3) through (5), respectively;
3	(3) by inserting after paragraph (1) the following
4	new paragraph:
5	"(2) Any export control imposed under this section shall
6	apply to any transaction or activity undertaken with the
7	intent to evade that export control, even if that export con-
8	trol would not otherwise apply to that transaction or activi-
9	ty."; and
10	(4) in paragraph (3), as redesignated by paragraph
11	(2) of this subsection, by striking out "(e)" and insert-
12	ing in lieu thereof "(f)".
13	(b) Section 6(b) of the Act is amended to read as follows:
14	"(b) CRITERIA.—(1) Subject to paragraph (2) of this
15	subsection, the President may impose, extend, or expand
16	export controls under this section only if the President deter-
17	mines that—
18	"(A) such controls are likely to achieve the in-
19	tended foreign policy purpose, in light of other factors,
20	including the availability from other countries of the
21	goods or technology proposed for such controls, and
22	that foreign policy purpose cannot be achieved through
23	negotiations or other alternative means;
24	"(B) the proposed controls are compatible with
25	the foreign policy objectives of the United States and

with overall United States policy toward the country to
which exports are to be subject to the proposed controls;

"(C) the reaction of other countries to the imposition, extension, or expansion of such export controls by the United States is not likely to render the controls ineffective in achieving the intended foreign policy purpose or to be counterproductive to United States foreign policy interests;

"(D) the effect of the proposed controls on the export performance of the United States, the competitive position of the United States in the international economy, the international reputation of the United States as a supplier of goods and technology, or on the economic well-being of individual United States companies and their employees and communities does not exceed the benefit to United States foreign policy objectives; and

- "(E) the United States has the ability to enforce the proposed controls effectively.
- "(2) With respect to those export controls in effect under this section on the date of the enactment of the Export Administration Amendments Act of 1985, the President, in determining whether to extend those controls, as required by subsection (a)(3) of this section, shall consider the criteria set

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- 1 forth in paragraph (1) of this subsection and shall consider the
- 2 foreign policy consequences of modifying the export con-
- 3 trols.".
- 4 (c) Section 6(c) of the Act is amended to read as follows:
- 5 "(c) Consultation With Industry.—The Secretary
- 6 in every possible instance shall consult with and seek advice
- 7 from affected United States industries and appropriate advi-
- 8 sory committees established under section 135 of the Trade
- 9 Act of 1974 before imposing any export control under this
- 10 section. Such consultation and advice shall be with respect to
- 11 the criteria set forth in subsection (b)(1) and such other mat-
- 12 ters as the Secretary considers appropriate.".
- 13 (d) Section 6 of the Act is further amended—
- 14 (1) by redesignating subsections (d) through (k) as
- subsections (e) through (l), respectively; and
- 16 (2) by inserting after subsection (c) the following
- 17 new subsection:
- 18 "(d) Consultation With Other Countries.—
- 19 When imposing export controls under this section, the Presi-
- 20 dent shall, at the earliest appropriate opportunity, consult
- 21 with the countries with which the United States maintains
- 22 export controls cooperatively, and with such other countries
- 23 as the President considers appropriate, with respect to the
- 24 criteria set forth in subsection (b)(1) and such other matters
- 25 as the President considers appropriate.".

(e) Section 6(f) of the Act, as redesignated by subsection 1 2 (d) of this section, is amended to read as follows: "(f) Consultation With the Congress.—(1) The 3 President may impose or expand export controls under this 4 section, or extend such controls as required by subsection (a)(3) of this section, only after consultation with the Congress, including the Committee on Foreign Affairs of the House of Representatives and the Committee on Banking, Housing, and Urban Affairs of the Senate. 9 10 "(2) The President may not impose, expand, or extend export controls under this section until the President has sub-11 12 mitted to the Congress a report-"(A) specifying the purpose of the controls; 13 "(B) specifying the determinations of the Presi-14 15 dent (or, in the case of those export controls described 16 in subsection (b)(2), the considerations of the President) with respect to each of the criteria set forth in subsec-17 18 tion (b)(1), the bases for such determinations (or consid-19 erations), and any possible adverse foreign policy con-20 sequences of the controls; 21 "(C) describing the nature, the subjects, and the 22 results of, or the plans for, the consultation with indus-23 try pursuant to subsection (c) and with other countries 24 pursuant to subsection (d);

"(D) specifying the nature and results of any alternative means attempted under subsection (e), or the reasons for imposing, expanding, or extending the controls without attempting any such alternative means; and

"(E) describing the availability from other countries of goods or technology comparable to the goods or technology subject to the proposed export controls, and describing the nature and results of the efforts made pursuant to subsection (h) to secure the cooperation of foreign governments in controlling the foreign availability of such comparable goods or technology.

- 13 Such report shall also indicate how such controls will further 14 significantly the foreign policy of the United States or will 15 further its declared international obligations.
- "(3) To the extent necessary to further the effectiveness 16 of the export controls, portions of a report required by para-17 graph (2) may be submitted to the Congress on a classified 18 basis, and shall be subject to the provisions of section 12(c) of 19 20 this Act. Each such report shall, at the same time it is sub-21 mitted to the Congress, also be submitted to the General Ac-22 counting Office for the purpose of assessing the report's full 23 compliance with the intent of this subsection.
- 24 "(4) In the case of export controls under this section 25 which prohibit or curtail the export of any agricultural com-

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- 1 modity, a report submitted pursuant to paragraph (2) shall be
- 2 deemed to be the report required by section 7(g)(3) of this
- 3 Act.
- 4 "(5) In addition to any written report required under
- 5 this section, the Secretary, not less frequently than annually,
- 6 shall present in oral testimony before the Committee on
- 7 Banking, Housing, and Urban Affairs of the Senate and the
- 8 Committee on Foreign Affairs of the House of Representa-
- 9 tives a report on policies and actions taken by the Govern-
- 10 ment to carry out the provisions of this section.".
- 11 (f) Section 6(g) of the Act, as redesignated by subsection
- 12 (d) of this section, is amended—
- 13 (1) by inserting after the first sentence the follow-
- ing: "This section also does not authorize export con-
- trols on donations of goods (including, but not limited
- to, food, educational materials, seeds and hand tools,
- medicines and medical supplies, water resources equip-
- ment, clothing and shelter materials, and basic house-
- hold supplies) that are intended to meet basic human
- 20 needs."; and
- 21 (2) by striking out the last sentence and inserting
- in lieu thereof the following: "This subsection shall not
- apply to any export control on medicine, medical sup-
- 24 plies, or food, except for donations, which is in effect
- on the date of the enactment of the Export Adminis-

- tration Amendments Act of 1985. Notwithstanding the
- 2 preceding provisions of this subsection, the President
- 3 may impose export controls under this section on medi-
- 4 cine, medical supplies, food, and donations of goods in
- 5 order to carry out the policy set forth in paragraph
- 6 (13) of section 3 of this Act.".
- 7 (g)(1) Section 6(h) of the Act, as redesignated by subsec-
- 8 tion (d) of this section, is amended—
- 9 (A) by inserting "(1)" immediately before the first
- sentence; and
- 11 (B) by adding at the end thereof the following:
- 12 "(2) Before extending any export control pursuant to
- 13 subsection (a)(3) of this section, the President shall evaluate
- 14 the results of his actions under paragraph (1) of this subsec-
- 15 tion and shall include the results of that evaluation in his
- 16 report to the Congress pursuant to subsection (f) of this sec-
- 17 tion.
- 18 "(3) If, within 6 months after the date on which export
- 19 controls under this section are imposed or expanded, or
- 20 within 6 months after the date of the enactment of the
- 21 Export Administration Amendments Act of 1985 in the case
- 22 of export controls in effect on such date of enactment, the
- 23 President's efforts under paragraph (1) are not successful in
- 24 securing the cooperation of foreign governments described in
- 25 paragraph (1) with respect to those export controls, the Sec-

- 1 retary shall thereafter take into account the foreign availabil-
- 2 ity of the goods or technology subject to the export controls.
- 3 If the Secretary affirmatively determines that a good or tech-
- 4 nology subject to the export controls is available in sufficient
- 5 quantity and comparable quality from sources outside the
- 6 United States to countries subject to the export controls so
- 7 that denial of an export license would be ineffective in
- 8 achieving the purposes of the controls, then the Secretary
- 9 shall, during the period of such foreign availability, approve
- 10 any license application which is required for the export of the
- 11 good or technology and which meets all requirements for
- 12 such a license. The Secretary shall remove the good or tech-
- 13 nology from the list established pursuant to subsection (l) of
- 14 this section if the Secretary determines that such action is
- 15 appropriate.
- 16 "(4) In making a determination of foreign availability
- 17 under paragraph (3) of this subsection, the Secretary shall
- 18 follow the procedures set forth in section 5(f)(3) of this Act.".
- 19 (2) The amendments made by paragraph (1) of this sub-
- 20 section shall not apply to export controls imposed under sub-
- 21 section (i), (j), or (k) of section 6 of the Act (as redesignated
- 22 by subsection (d) of this section) before the date of the enact-
- 23 ment of this Act.

- 1 (h) Section 6(i) of the Act, as redesignated by subsection
- 2 (d) of this section, is amended by striking out "(f), and (g)"
- 3 and inserting in lieu thereof "(e), (g), and (h)".
- 4 (i)(1) Section 6(j) of the Act, as redesignated by subsec-
- 5 tion (d) of this section, is amended to read as follows:
- 6 "(j) COUNTRIES SUPPORTING INTERNATIONAL TER-
- 7 RORISM.—(1) The Secretary and the Secretary of State shall
- 8 notify the Committee on Foreign Affairs of the House of
- 9 Representatives and the Committee on Banking, Housing,
- 10 and Urban Affairs and the Committee on Foreign Relations
- 11 of the Senate at least 30 days before any license is approved
- 12 for the export of goods or technology valued at more than
- 13 \$7,000,000 to any country concerning which the Secretary
- 14 of State has made the following determinations:
- 15 "(A) Such country has repeatedly provided sup-
- port for acts of international terrorism.
- 17 "(B) Such exports would make a significant con-
- tribution to the military potential of such country, in-
- 19 cluding its military logistics capability, or would en-
- 20 hance the ability of such country to support acts of
- 21 international terrorism.
- 22 "(2) Any determination which has been made with re-
- 23 spect to a country under paragraph (1) of this subsection may
- 24 not be rescinded unless the President, at least 30 days before
- 25 the proposed rescission would take effect, submits to the

- 1 Congress a report justifying the rescission and certifying
- 2 that—
- 3 "(A) the country concerned has not provided sup-
- 4 port for international terrorism, including support or
- 5 sanctuary for any major terrorist or terrorist group in
- 6 its territory, during the preceding 6-month period; and
- 7 "(B) the country concerned has made explicit as-
- 8 surances that it will not support acts of international
- 9 terrorism in the future.".
- 10 (2) Any determination with respect to any country
- 11 which was made before January 1, 1982, under section 6(i)
- 12 of the Act, as in effect before the date of the enactment of
- 13 this Act, and which was no longer in effect on the date of the
- 14 enactment of this Act, shall be reinstated upon the expiration
- 15 of ninety days after such date of enactment unless, within
- 16 that ninety-day period, the President submits a report under
- 17 section 6(j)(2) of the Act, as amended by subsection (d) of this
- 18 section and paragraph (1) of this subsection, containing the
- 19 certification described in such section 6(j)(2) with respect to
- 20 that country.
- 21 (j)(1) Section 6(k)(1) of the Act, as redesignated by sub-
- 22 section (d) of this section, is amended by adding at the end
- 23 thereof the following new sentence: "Notwithstanding any
- 24 other provision of this Act—

1	"(A) any determination of the Secretary of what
2	goods or technology shall be included on the list estab-
3	lished pursuant to subsection (1) of this section as a
4	result of the export restrictions imposed by this subsec-
5	tion shall be made with the concurrence of the Secre-
6	tary of State, and
7	"(B) any determination of the Secretary to ap-
8	prove or deny an export license application to export
9	crime control or detection instruments or equipment
10	shall be made in concurrence with the recommenda-
11	tions of the Secretary of State submitted to the Secre-
12	tary with respect to the application pursuant to section
13	10(e) of this Act,
14	except that, if the Secretary does not agree with the Secre-
15	tary of State with respect to any determination under sub-
16	paragraph (A) or (B), the matter shall be referred to the
17	President for resolution.".

- 18 (2) The amendment made by paragraph (1) of this sub-19 section shall apply to determinations of the Secretary of
- 20 Commerce which are made on or after the date of the enact-
- 21 ment of this Act.
- 22 (k) Section 6(l) of the Act, as redesignated by subsection
- 23 (d) of this section, is amended—
- 24 (1) in the first sentence by striking out "commodi-
- 25 ty"; and

1	(2) by amending the second sentence to read as
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2	follows: "The Secretary shall clearly identify on the
3	control list which goods or technology, and which
4	countries or destinations, are subject to which types of
5	controls under this section.".
6	(1)(1) Section 6 of the Act is amended by adding at the
7	end thereof the following:
8	"(m) Effect on Existing Contracts and Li-
9	CENSES.—The President may not, under this section, prohib-
10	it or curtail the export or reexport of goods, technology, or
11	other information—
12	"(1) in performance of a contract or agreement
13	entered into before the date on which the President re-
14	ports to the Congress, pursuant to subsection (f) of this
15	section, his intention to impose controls on the export
16	or reexport of such goods, technology, or other infor-
17	mation, or
18	"(2) under a validated license or other authoriza-
19	tion issued under this Act,
20	unless and until the President determines and certifies to the
21	Congress that—
	<u> </u>
22	"(A) a breach of the peace poses a serious and
23	direct threat to the strategic interest of the United

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States,

- 1 "(B) the prohibition or curtailment of such con-2 tracts, agreements, licenses, or authorizations will be
- 3 instrumental in remedying the situation posing the
- 4 direct threat, and
- 5 "(C) the export controls will continue only so long 6 as the direct threat persists.
- 7 "(h) EXTENSION OF CERTAIN CONTROLS.—Those
- 8 export controls imposed under this section with respect to
- 9 South Africa which were in effect on February 28, 1982, and
- 10 ceased to be effective on March 1, 1982, September 15,
- 11 1982, or January 20, 1983, shall become effective on the
- 12 date of the enactment of this subsection, and shall remain in
- 13 effect until one year after such date of enactment. At the end
- 14 of that one-year period, any of those controls made effective
- 15 by this subsection may be extended by the President in ac-
- 16 cordance with subsections (b) and (f) of this section.
- 17 "(0) EXPANDED AUTHORITY TO IMPOSE CON-
- 18 TROLS.—(1) In any case in which the President determines
- 19 that it is necessary to impose controls under this section
- 20 without any limitation contained in subsection (c), (d), (e), (g),
- 21 (h), or (m) of this section, the President may impose those
- 22 controls only if the President submits that determination to
- 23 the Congress, together with a report pursuant to subsection
- 24 (f) of this section with respect to the proposed controls, and
- 25 only if a law is enacted authorizing the imposition of those

- 1 controls. If a joint resolution authorizing the imposition of
- 2 these controls is introduced in either House of Congress
- 3 within 30 days after the Congress receives the determination
- 4 and report of the President, that joint resolution shall be re-
- 5 ferred to the Committee on Banking, Housing, and Urban
- 6 Affairs of the Senate and the Committee on Foreign Affairs
- 7 of the House of Representatives. If either such committee
- 8 has not reported the joint resolution at the end of 30 days
- 9 after its referral, the committee shall be discharged from fur-
- 10 ther consideration of the joint resolution.
- 11 "(2) For purposes of this subsection, the term 'joint res-
- 12 olution' means a joint resolution the matter after the resolv-
- 13 ing clause of which is as follows: 'That the Congress, having
- 14 received on a determination of the President
- 15 under section 6(0)(1) of the Export Administration Act of
- 16 1979 with respect to the export controls which are set forth
- 17 in the report submitted to the Congress with that determina-
- 18 tion, authorizes the President to impose those export con-
- 19 trols.', with the date of the receipt of the determination and
- 20 report inserted in the blank.
- 21 "(3) In the computation of the periods of 30 days re-
- 22 ferred to in paragraph (1), there shall be excluded the days on
- 23 which either House of Congress is not in session because of
- 24 an adjournment of more than 3 days to a day certain or be-
- 25 cause of an adjournment of the Congress sine die.".

- 1 (2) Subsections (m) and (o) of section 6 of the Act, as
- 2 added by paragraph (1) of this subsection, shall not apply to
- 3 export controls imposed before the date of the enactment of
- 4 this Act.
- 5 PETITIONS FOR MONITORING OR CONTROLS
- 6 Sec. 109. (a) Section 7(c) of the Act (50 U.S.C. App.
- 7 2406(c)) is amended to read as follows:
- 8 "(c) Petitions for Monitoring or Controls.—
- 9 (1)(A) Any entity, including a trade association, firm, or certi-
- 10 fied or recognized union or group of workers, that is repre-
- 11 sentative of an industry or a substantial segment of an indus-
- 12 try that processes metallic materials capable of being recy-
- 13 cled may transmit a written petition to the Secretary request-
- 14 ing the monitoring of exports or the imposition of export con-
- 15 trols, or both, with respect to such material, in order to carry
- 16 out the policy set forth in section 3(2)(C) of this Act.
- 17 "(B) Each petition shall be in such form as the Secre-
- 18 tary shall prescribe and shall contain information in support
- 19 of the action requested. The petition shall include any infor-
- 20 mation reasonably available to the petitioner indicating that
- 21 each of the criteria set forth in paragraph (3)(A) of this sub-
- 22 section is satisfied.
- 23 "(2) Within 15 days after receipt of any petition de-
- 24 scribed in paragraph (1), the Secretary shall publish a notice
- 25 in the Federal Register. The notice shall—

- 1 "(A) include the name of the material that is the 2 subject of the petition,
- "(B) include the Schedule B number of the material as set forth in the Statistical Classification of Domestic and Foreign Commodities Exported from the United States,
 - "(C) indicate whether the petitioner is requesting that controls or monitoring, or both, be imposed with respect to the exportation of such material, and
- 10 "(D) provide that interested persons shall have a 11 period of 30 days beginning on the date of publication 12 of such notice to submit to the Secretary written data, views or arguments, with or without opportunity for 13 14 oral presentation, with respect to the matter involved. At the request of the petitioner or any other entity described 15 in paragraph (1)(A) with respect to the material that is the 16 17 subject of the petition, or at the request of any entity repre-18 sentative of producers or exporters of such material, the Secretary shall conduct public hearings with respect to the sub-19 20 ject of the petition, in which case the 30-day period may be 21extended to 45 days.
- "(3)(A) Within 45 days after the end of the 30- or 45-23 day period described in paragraph (2), as the case may be, 24 the Secretary shall determine whether to impose monitoring 25 or controls, or both, on the export of such material, in order

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to carry out the policy set forth in section 3(2)(C) of this Act. In making such determination, the Secretary shall determine whether-3 4 "(i) there has been a significant increase, in rela-5 tion to a specific period of time, in exports of such ma-6 terial in relation to domestic supply and demand; 7 "(ii) there has been a significant increase in the 8 domestic price of such material or a domestic shortage 9 of such material relative to demand; 10 "(iii) exports of such material are as important as 11 any other cause of a domestic price increase or short-12 age relative to demand found under clause (ii); 13 "(iv) a domestic price increase or shortage rela-14 tive to demand found under clause (ii) has significantly 15 adversely affected or may significantly adversely affect 16 the national economy or any sector thereof, including a 17 domestic industry; and "(v) monitoring or controls, or both, are necessary 18 19 in order to carry out the policy set forth in section 20 3(2)(C) of this Act. 21 "(B) The Secretary shall publish in the Federal Register a detailed statement of the reasons for the Secretary's deter-23mination pursuant to subparagraph (A) of whether to impose

monitoring or controls, or both, including the findings of fact

25 in support of that determination.

- 1 "(4) Within 15 days after making a determination under
- 2 paragraph (3) to impose monitoring or controls on the export
- 3 of a material, the Secretary shall publish in the Federal Reg-
- 4 ister proposed regulations with respect to such monitoring or
- 5 controls. Within 30 days after the publication of such pro-
- 6 posed regulations, and after considering any public comments
- 7 on the proposed regulations, the Secretary shall publish and
- 8 implement final regulations with respect to such monitoring
- 9 or controls.
- 10 "(5) For purposes of publishing notices in the Federal
- 11 Register and scheduling public hearings pursuant to this sub-
- 12 section, the Secretary may consolidate petitions, and re-
- 13 sponses to such petitions, which involve the same or related
- 14 materials.
- 15 "(6) If a petition with respect to a particular material or
- 16 group of materials has been considered in accordance with all
- 17 the procedures prescribed in this subsection, the Secretary
- 18 may determine, in the absence of significantly changed cir-
- 19 cumstances, that any other petition with respect to the same
- 20 material or group of materials which is filed within 6 months
- 21 after the consideration of the prior petition has been complet-
- 22 ed does not merit complete consideration under this subsec-
- 23 tion.
- 24 "(7) The procedures and time limits set forth in this
- 25 subsection with respect to a petition filed under this subsec-

- 1 tion shall take precedence over any review undertaken at the
- 2 initiative of the Secretary with respect to the same subject as
- 3 that of the petition.
- 4 "(8) The Secretary may impose monitoring or controls,
- 5 on a temporary basis, on the export of a metallic material
- 6 after a petition is filed under paragraph (1)(A) with respect to
- 7 that material but before the Secretary makes a determination
- 8 under paragraph (3) with respect to that material only if—
- 9 "(A) the failure to take such temporary action
- would result in irreparable harm to the entity filing the
- petition, or to the national economy or segment there-
- of, including a domestic industry, and
- 13 "(B) the Secretary considers such action to be
- necessary to carry out the policy set forth in section
- 3(2)(C) of this Act.
- 16 "(9) The authority under this subsection shall not be
- 17 construed to affect the authority of the Secretary under any
- 18 other provision of this Act, except that if the Secretary deter-
- 19 mines, on the Secretary's own initiative, to impose monitor-
- 20 ing or controls, or both, on the export of metallic materials
- 21 capable of being recycled, under the authority of this section,
- 22 the Secretary shall publish the reasons for such action in ac-
- 23 cordance with paragraph (3) (A) and (B) of this subsection.
- 24 "(10) Nothing contained in this subsection shall be con-
- 25 strued to preclude submission on a confidential basis to the

1	Secretary of information relevant to a decision to impose or
2	remove monitoring or controls under the authority of this
3	Act, or to preclude consideration of such information by the
4	Secretary in reaching decisions required under this subsec-
5	tion. The provisions of this paragraph shall not be construed
6	to affect the applicability of section 552(b) of title 5, United
7	States Code.".
8	SHORT SUPPLY CONTROLS
9	SEC. 110. (a) Section 7(d) of the Act (50 U.S.C. App.
10	2406(d)) is amended—
11	(1) in paragraph (1) by striking out "unless" and
12	all that follows through "met" and inserting in lieu
13	thereof "subject to paragraph (2) of this subsection";
14	(2) in paragraph (2)(A) by striking out "makes
15	and publishes" and inserting in lieu thereof "so recom-
16	mends to the Congress after making and publishing";
17	(3) in paragraph (2)(B)—
18	(A) by striking out "reports such findings"
19	and inserting in lieu thereof "includes such find-
20	ings in his recommendation"; and
21	(B) by striking out "thereafter" and all that
22	follows through the end of the sentence and in-
23	serting in lieu thereof "after receiving that recom-
24	mendation, agrees to a joint resolution which ap-
25	proves such exports on the basis of those findings,
26	and which is thereafter enacted into law."; and

1	(4) by adding at the end thereof the following:
2	"(4) Notwithstanding the provisions of section 20 of this
3	Act, the provisions of this subsection shall expire on Septem-
4	ber 30, 1990.''.
5	(b) Section 7(e)(1) of the Act is amended in the first
6	sentence by striking out "No" and inserting in lieu thereof
7	the following: "In any case in which the President deter-
8	mines that it is necessary to impose export controls on re-
9	fined petroleum products in order to carry out the policy set
10	forth in section 3(2)(C) of this Act, the President shall notify
11	the Congress of that determination. The President shall also
12	notify the Congress if and when he determines that such
13	export controls are no longer necessary. During any period in
14	which a determination that such export controls are neces-
15	sary is in effect, no".
16	(c)(1) Section 7(i)(1) of the Act is amended—
17	(A) in the last sentence by inserting "harvested
18	from State or Federal lands" after "red cedar logs"
19	(B) by redesignating paragraphs (2), (3), and (4)
20	as paragraphs (3), (4), and (5), respectively; and
21	(C) by inserting after paragraph (1) the following
22	new paragraph:
23	"(2) To the maximum extent practicable, the Secretary
24	shall utilize the multiple validated export licenses described

- 1 in section 4(a)(2) of this Act in lieu of validated licenses for
- 2 exports under this subsection.".
- 3 (2) Section 7(i)(5)(A) of the Act, as redesignated by
- 4 paragraph (1)(B) of this subsection, is amended to read as
- 5 follows:
- 6 "(A) lumber of American Lumber Standards
- 7 Grades of Number 3 dimension or better, or Pacific
- 8 Lumber Inspection Bureau Export R-List Grades of
- 9 Number 3 common or better;".
- 10 (d) Section 7(g)(3) of the Act is amended to read as fol-
- 11 lows:
- 12 "(3)(A) If the President imposes export controls on any
- 13 agricultural commodity in order to carry out the policy set
- 14 forth in paragraph (2)(B), (2)(C), (7), or (8) of section 3 of this
- 15 Act, the President shall immediately transmit a report on
- 16 such action to the Congress, setting forth the reasons for the
- 17 controls in detail and specifying the period of time, which
- 18 may not exceed 1 year, that the controls are proposed to be
- 19 in effect. If the Congress, within 60 days after the date of its
- 20 receipt of the report, adopts a joint resolution pursuant to
- 21 paragraph (4) approving the imposition of the export controls,
- 22 then such controls shall remain in effect for the period speci-
- 23 fied in the report, or until terminated by the President,
- 24 whichever occurs first. If the Congress, within 60 days after
- 25 the date of its receipt of such report, fails to adopt a joint

- 1 resolution approving such controls, then such controls shall
- 2 cease to be effective upon the expiration of such 60-day
- 3 period.
- 4 "(B) The provisions of subparagraph (A) and paragraph
- 5 (4) shall not apply to export controls—
- 6 "(i) which are extended under this Act if the con-
- 7 trols, when imposed, were approved by the Congress
- 8 under subparagraph (A) and paragraph (4); or
- 9 "(ii) which are imposed with respect to a country
- as part of the prohibition or curtailment of all exports
- 11 to that country.
- 12 "(4)(A) For purposes of this paragraph, the term 'joint
- 13 resolution' means only a joint resolution the matter after the
- 14 resolving clause of which is as follows: 'That, pursuant to
- 15 section 7(g)(3) of the Export Administration Act of 1979, the
- 16 President may impose export controls as specified in the
- 17 report submitted to the Congress on ...
- 18 with the blank space being filled with the appropriate date.
- 19 "(B) On the day on which a report is submitted to the
- 20 House of Representatives and the Senate under paragraph
- 21 (3), a joint resolution with respect to the export controls
- 22 specified in such report shall be introduced (by request) in the
- 23 House by the chairman of the Committee on Foreign Affairs,
- 24 for himself and the ranking minority member of the Commit-
- 25 tee, or by Members of the House designated by the chairman

- 1 and ranking minority member; and shall be introduced (by
- 2 request) in the Senate by the majority leader of the Senate,
- 3 for himself and the minority leader of the Senate, or by Mem-
- 4 bers of the Senate designated by the majority leader and mi-
- 5 nority leader of the Senate. If either House is not in session
- 6 on the day on which such a report is submitted, the joint
- 7 resolution shall be introduced in that House, as provided in
- 8 the preceding sentence, on the first day thereafter on which
- 9 that House is in session.
- 10 "(C) All joint resolutions introduced in the House of
- 11 Representatives shall be referred to the appropriate commit-
- 12 tee and all joint resolutions introduced in the Senate shall be
- 13 referred to the Committee on Banking, Housing, and Urban
- 14 Affairs.
- 15 "(D) If the committee of either House to which a joint
- 16 resolution has been referred has not reported the joint resolu-
- 17 tion at the end of 30 days after its referral, the committee
- 18 shall be discharged from further consideration of the joint res-
- 19 olution or of any other joint resolution introduced with re-
- 20 spect to the same matter.
- 21 "(E) A joint resolution under this paragraph shall be
- 22 considered in the Senate in accordance with the provisions of
- 23 section 601(b)(4) of the International Security Assistance and
- 24 Arms Export Control Act of 1976. For the purpose of expe-
- 25 diting the consideration and passage of joint resolutions under

- 1 this paragraph, it shall be in order for the Committee on
- 2 Rules of the House of Representatives (notwithstanding the
- 3 provisions of clause 4(b) of Rule XI of the Rules of the House
- 4 of Representatives) to present for immediate consideration,
- 5 on the day reported, a resolution of the House of Representa-
- 6 tives providing procedures for the consideration of a joint res-
- 7 olution under this paragraph similar to the procedures set
- 8 forth in section 601(b)(4) of the International Security Assist-
- 9 ance and Arms Export Control Act of 1976.
- 10 "(F) In the case of a joint resolution described in sub-
- 11 paragraph (A), if, before the passage by one House of a joint
- 12 resolution of that House, that House receives a resolution
- 13 with respect to the same matter from the other House,
- 14 then—
- 15 "(i) the procedure in that House shall be the same
- as if no joint resolution had been received from the
- 17 other House; but
- 18 "(ii) the vote on final passage shall be on the joint
- 19 resolution of the other House.
- 20 "(5) In the computation of the period of 60 days re-
- 21 ferred to in paragraph (3) and the period of 30 days referred
- 22 to in subparagraph (D) of paragraph (4), there shall be ex-
- 23 cluded the days on which either House of Congress is not in
- 24 session because of an adjournment of more than 3 days to a

- 1 day certain or because of an adjournment of the Congress
- 2 sine die.".
- 3 (e) Section 7 of the Act is amended by striking out sub-
- 4 section (j) and inserting in lieu thereof the following:
- 5 "(j) Effect of Controls on Existing Con-
- 6 TRACTS.—The export restrictions contained in subsection (i)
- 7 of this section and any export controls imposed under this
- 8 section shall not affect any contract to harvest unprocessed
- 9 western red cedar from State lands which was entered into
- 10 before October 1, 1979, and the performance of which would
- 11 make the red cedar available for export. Any export controls
- 12 imposed under this section on any agricultural commodity (in-
- 13 cluding fats, oils, and animal hides and skins) or on any forest
- 14 product or fishery product, shall not affect any contract to
- 15 export entered into before the date on which such controls
- 16 are imposed. For purposes of this subsection, the term 'con-
- 17 tract to export' includes, but is not limited to, an export sales
- 18 agreement and an agreement to invest in an enterprise which
- 19 involves the export of goods or technology.".
- 20 LICENSING PROCEDURES
- 21 SEC. 111. (a) Section 10 of the Act (50 U.S.C. App.
- 22 2409) is amended—
- 23 (1) by striking out "60" each place it appears and
- inserting in lieu thereof "40";
- 25 (2) by striking out "90" each place it appears and
- inserting in lieu thereof "60"; and

1	(3) by striking out "30" each place it appears and
2	inserting in lieu thereof "20".
3	(b)(1) Section 10(c) of the Act is amended by striking
4	out "In each case" and inserting in lieu thereof "Except as
5	provided in subsection (o), in each case".
6	(2) Section 10(d) of the Act is amended—
7	(A) by striking out "In each case" and inserting
8	in lieu thereof "Except in the case of exports described
9	in subsection (o), in each case"; and
10	(B) by adding at the end thereof the following:
11	"Notwithstanding the 10-day period set forth in subsection
12	(b), in the case of exports described in subsection (o), in each
13	case in which the Secretary determines that it is necessary to
14	refer an application to any other department or agency for its
15	information and recommendations, the Secretary shall, imme-
16	diately upon receipt of the properly completed application,
17	refer the application to such department or agency for its
18	review. Such review shall be concurrent with that of the De-
19	partment of Commerce.".
20	(3) Section 10(e) of the Act is amended—
21	(A) in paragraph (1) by striking out the first sen-
22	tence and inserting in lieu thereof the following: "Any
23	department or agency to which an application is re-
24	ferred pursuant to subsection (d) shall submit to the
25	Secretary the information or recommendations request-

ed with respect to the application. The information or recommendations shall be submitted within 20 days after the department or agency receives the application or, in the case of exports described in subsection (o), before the expiration of the time periods permitted by that subsection."; and

(B) in paragraph (2)—

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(i) by striking out "If the head" and inserting in lieu thereof "(A) Except in the case of exports described in subsection (o), if the head", and (ii) by adding at the end thereof the following:

13 "(B) In the case of exports described in subsection (o), if the head of any such department or agency notifies the Sec-14 retary, before the expiration of the 15-day period provided in 15 16 subsection (0)(1), that more time is required for review by such department or agency, the Secretary shall notify the 17 applicant, pursuant to subsection (0)(1)(C), that additional 18 19 time is required to consider the application, and such department or agency shall have additional time to consider the 20 21 application within the limits permitted by subsection (0)(2). If such department or agency does not submit its recommenda-22 tions within the time periods permitted under subsection (o), 23 it shall be deemed by the Secretary to have no objection to the approval of such application.".

1	(4) Section 10(f) of the Act is amended in paragraphs (1)
2	and (4) by adding at the end of each such paragraph the
3	following: "The provisions of this paragraph shall not apply
4	in the case of exports described in subsection (o).".
5	(c) Section 10(f)(2) of the Act is amended—
6	(1) by inserting "in writing" after "inform the ap-
7	plicant"; and
8	(2) by striking out ", and shall accord" and all
9	that follows through the end of the paragraph and in-
10	serting in lieu thereof the following: ". Before a final
11	determination with respect to the application is made,
12	the applicant shall be entitled—
13	"(A) to respond in writing to such questions,
14	considerations, or recommendations within 30
15	days after receipt of such information from the
16	Secretary; and
17	"(B) upon the filing of a written request with
18	the Secretary within 15 days after the receipt of
19	such information, to respond in person to the de-
20	partment or agency raising such questions, consid-
21	erations, or recommendations.
22	The provisions of this paragraph shall not apply in the case of
23	exports described in subsection (o).".
24	(d) Section 10(f)(3) of the Act is amended by striking out
25	the first sentence and inserting in lieu thereof the following:

- "In cases where the Secretary has determined that an application should be denied, the applicant shall be informed in 3 writing, within 5 days after such determination is made, of-"(A) the determination. 4 "(B) the statutory basis for the proposed denial, ō. 6 "(C) the policies set forth in section 3 of this Act 7 which would be furthered by the proposed denial, 8 "(D) what if any modifications in or restrictions 9 on the goods or technology for which the license was 10 sought would allow such export to be compatible with export controls imposed under this Act, 11 12 "(E) which officers and employees of the Depart-13 ment of Commerce who are familiar with the application will be made reasonably available to the applicant 14 15 for considerations with regard to such modifications or 16 restrictions, if appropriate, "(F) to the extent consistent with the national se-17 curity and foreign policy of the United States, the spe-18 cific considerations which led to the determination to 19 20 deny the application, and "(G) the availability of appeal procedures. 2122 The Secretary shall allow the applicant at least 30 days to respond to the Secretary's determination before the license 23
- 25 (e) Section 10 of the Act is amended—

application is denied.".

1	(1) in the section heading by adding "; OTHER IN-
2	QUIRIES" after "APPLICATIONS"; and

- 3 (2) by adding at the end thereof the following new 4 subsections:
- 5 "(k) Changes in Requirements for Applica-
- 6 TIONS.—Except as provided in subsection (b)(3) of this sec-
- 7 tion, in any case in which, after a license application is sub-
- 8 mitted, the Secretary changes the requirements for such a
- 9 license application, the Secretary may request appropriate
- 10 additional information of the applicant, but the Secretary may
- 11 not return the application to the applicant without action be-
- 12 cause it fails to meet the changed requirements.
- 13 "(1) OTHER INQUIRIES.—(1) In any case in which the
- 14 Secretary receives a written request asking for the proper
- 15 classification of a good or technology on the control list, the
- 16 Secretary shall, within 10 working days after receipt of the
- 17 request, inform the person making the request of the proper
- 18 classification.
- 19 "(2) In any case in which the Secretary receives a writ-
- 20 ten request for information about the applicability of export
- 21 license requirements under this Act to a proposed export
- 22 transaction or series of transactions, the Secretary shall,
- 23 within 30 days after receipt of the request, reply with that
- 24 information to the person making the request.

- 1 "(m) SMALL BUSINESS ASSISTANCE.—Not later than
- 2 120 days after the date of the enactment of this subsection,
- 3 the Secretary shall develop and transmit to the Congress a
- 4 plan to assist small businesses in the export licensing applica-
- 5 tion process under this Act. The plan shall include, among
- 6 other things, arrangements for counseling small businesses on
- 7 filing applications and identifying goods or technology on the
- 8 control list, proposals for seminars and conferences to edu-
- 9 cate small businesses on export controls and licensing proce-
- 10 dures, and the preparation of informational brochures.
- 11 "(n) REPORTS ON LICENSE APPLICATIONS.—(1) Not
- 12 later than 180 days after the date of the enactment of this
- 13 subsection, and not later than the end of each 3-month period
- 14 thereafter, the Secretary shall submit to the Committee on
- 15 Foreign Affairs of the House of Representatives and to the
- 16 Committee on Banking, Housing, and Urban Affairs of the
- 17 Senate a report listing—
- 18 "(A) all applications on which action was com-
- 19 pleted during the preceding 3-month period and which
- 20 required a period longer than the period permitted
- 21 under subsection (c), (f)(1), or (h) of this section, as the
- case may be, before notification of a decision to ap-
- prove or deny the application was sent to the appli-
- 24 cant; and

1	(D) in a separate section, an applications which
2	have been in process for a period longer than the
3	period permitted under subsection (c), (f)(1), or (h) of
4	this section, as the case may be, and upon which final
5	action has not been taken.
6	"(2) With regard to each application, each listing shall
7	identify—
8	"(A) the application case number;
9	"(B) the value of the goods or technology to
10	which the application relates;
11	"(C) the country of destination of the goods or
12	technology;
13	"(D) the date on which the application was re-
14	ceived by the Secretary;
15	"(E) the date on which the Secretary approved or
16	denied the application;
17	"(F) the date on which the notification of approva
18	or denial of the application was sent to the applicant
19	and
20	"(G) the total number of days which elapsed be-
21	tween receipt of the application, in its properly com-
22	pleted form, and the earlier of the last day of the 3-
23	month period to which the report relates, or the date
24	on which notification of approval or denial of the appli-
25	cation was sent to the applicant.

1	"(3) With respect to an application which was referred
2	to other departments or agencies, the listing shall also in-
3	clude—
4	"(A) the departments or agencies to which the ap-
5	plication was referred;
6	"(B) the date or dates of such referral; and
7	"(C) the date or dates on which recommendations
8	were received from those departments or agencies.
9	"(4) With respect to an application referred to any other
10	department or agency which did not submit or has not sub-
11	mitted its recommendations on the application within the
12	period permitted under subsection (e) of this section to submit
13	such recommendations, the listing shall also include—
14	"(A) the office responsible for processing the ap-
15	plication and the position of the officer responsible for
16	the office; and
17	"(B) the period of time that elapsed before the
18	recommendations were submitted or that has elapsed
19	since referral of the application, as the case may be.
20	"(5) Each report shall also provide an introduction
21	which contains—
22	"(A) a summary of the number of applications de-
23	scribed in paragraph (1) (A) and (B) of this subsection,
24	and the value of the goods or technology involved in
25	the applications, grouped according to-

"(i) the number of days which elapsed before

action on the applications was completed, or

which has elapsed without action on the applica
tions being completed, as follows: 61 to 75 days,

for to 90 days, 91 to 105 days, 106 to 120 days,

and more than 120 days; and

"(ii) the number of days which elapsed before action on the applications was completed, or which has elapsed without action on the applications being completed, beyond the period permitted under subsection (c), (f)(1), or (h) of this section for the processing of applications, as follows: not more than 15 days, 16 to 30 days, 31 to 45 days, 46 to 60 days, and more than 60 days; and "(B) a summary by country of destination of the number of applications described in paragraph (1) (A) and (B) of this subsection, and the value of the goods or technology involved in the applications, on which action was not completed within 60 days.

"(o) EXPORTS TO MEMBERS OF COORDINATING COM-MITTEE.—(1) Fifteen working days after the date of formal filing with the Secretary of an individual validated license application for the export of goods or technology to a country that maintains export controls on such goods or technology pursuant to the agreement of the governments participating

- 1 in the group known as the Coordinating Committee, a license
- 2 for the transaction specified in the application shall become
- 3 valid and effective and the goods or technology are author-
- 4 ized for export pursuant to such license unless—
- 5 "(A) the application has been otherwise approved 6 by the Secretary, in which case it shall be valid and
- 7 effective according to the terms of the approval;
- 8 "(B) the application has been denied by the Secre-9 tary pursuant to this section and the applicant has
- been so informed, or the applicant has been informed,
- pursuant to subsection (f)(3) of this section, that the ap-
- 12 plication should be denied; or
- 13 "(C) the Secretary requires additional time to con-
- sider the application and the applicant has been so in-
- 15 formed.
- 16 "(2) In the event that the Secretary notifies an applicant
- 17 pursuant to paragraph (1)(C) that more time is required to
- 18 consider an individual validated license application, a license
- 19 for the transaction specified in the application shall become
- 20 valid and effective and the goods or technology are author-
- 21 ized for export pursuant to such license 30 working days
- 22 after the date that such license application was formally filed
- 23 with the Secretary unless—

1	"(A) the application has been otherwise approved
2	by the Secretary, in which case it shall be valid and
3	effective according to the terms of the approval; or
4	"(B) the application has been denied by the Secre-
5	tary pursuant to this section and the applicant has
6	been so informed, or the applicant has been informed,
7	pursuant to subsection (f)(3) of this section, that the ap-
8	plication should be denied.
9	"(3) In reviewing an individual license application sub-
10	ject to this subsection, the Secretary shall evaluate the infor-
11	mation set forth in the application and the reliability of the
12	end-user.
13	"(4) Nothing in this subsection shall affect the scope or
14	availability of licenses authorizing multiple exports set forth
15	in section 4(a)(2) of this Act.
16	"(5) The provisions of this subsection shall take effect 4
17	months after the date of the enactment of the Export Admin-
18	istration Amendments Act of 1985.".
19	VIOLATIONS
20	SEC. 112. (a) Section 11(a) of the Act (50 U.S.C. App.
21	2410(a)) is amended by inserting after "violates" the follow-
22	ing: "or conspires to or attempts to violate".
23	(b) Section 11(b) of the Act is amended—
24	(1) in paragraph (1)—

1	(A) by striking out "exports anything con-
2	trary to" and inserting in lieu thereof "violates or
3	conspires to or attempts to violate";
4	(B) by striking out "such exports" and in-
5	serting in lieu thereof "the exports involved";
6	(C) by inserting after "benefit of" the follow-
7	ing: ", or that the destination or intended destina-
8	tion of the goods or technology involved is,"; and
9	(D) by striking out "country to which ex-
10	ports are restricted for national security or" and
11	inserting in lieu thereof "controlled country or
12	any country to which exports are controlled for";
13	(2) in paragraph (2) by striking out the last sen-
14	tence; and
15	(3) by adding after paragraph (2) the following
16	new paragraphs:
17	"(3) Any person who possesses any goods or technolo-
18	gy—
19	"(A) with the intent to export such goods or tech-
20	nology in violation of an export control imposed under
21	section 5 or 6 of this Act or any regulation, order, or
22	license issued with respect to such control, or
23	"(B) knowing or having reason to believe that the
24	goods or technology would be so exported,

- 1 shall, in the case of a violation of an export control imposed
- 2 under section 5 (or any regulation, order, or license issued
- 3 with respect to such control), be subject to the penalties set
- 4 forth in paragraph (1) of this subsection and shall, in the case
- 5 of a violation of an export control imposed under section 6 (or
- 6 any regulation, order, or license issued with respect to such
- 7 control), be subject to the penalties set forth in subsection (a).
- 8 "(4) Any person who takes any action with the intent to
- 9 evade the provisions of this Act or any regulation, order, or
- 10 license issued under this Act shall be subject to the penalties
- 11 set forth in subsection (a), except that in the case of an eva-
- 12 sion of an export control imposed under section 5 or 6 of this
- 13 Act (or any regulation, order, or license issued with respect
- 14 to such control), such person shall be subject to the penalties
- 15 set forth in paragraph (1) of this subsection.
- 16 "(5) Nothing in this subsection or subsection (a) shall
- 17 limit the power of the Secretary to define by regulations vio-
- 18 lations under this Act.".
- 19 (c) Section 11(c) of the Act is amended—
- 20 (1) by striking out "head" and all that follows in
- 21 paragraph (1) through "thereof" and inserting in lieu
- thereof "Secretary (and officers and employees of the
- 23 Department of Commerce specifically designated by
- 24 the Secretary)"; and

1	(2) by adding at the end thereof the following new
2	paragraphs:
3	"(3) An exception may not be made to any order issued
4	under this Act which revokes the authority of a United States
5	person to export goods or technology unless the Committee
6	on Foreign Affairs of the House of Representatives and the
7	Committee on Banking, Housing, and Urban Affairs of the
8	Senate are first consulted concerning the exception.
9	"(4) The President may by regulation provide standards
10	for establishing levels of civil penalty provided in this subsec
11	tion based upon the seriousness of the violation, the culpabil
12	ity of the violator, and the violator's record of cooperation
13	with the Government in disclosing the violation.".
14	(d) Section 11(e) of the Act is amended—
15	(1) by inserting after "subsection (c)" the follow
16	ing: "or any amounts realized from the forfeiture o
17	any property interest or proceeds pursuant to subsec-
18	tion (g)"; and
19	(2) by inserting after "refund any such penalty"
20	the following: "imposed pursuant to subsection (c)".
21	(e) Section 11 of the Act is amended by redesignating
22	subsection (g) as subsection (i) and by inserting after subsec-
23	tion (f) the following new subsections:
24	"(g) Forfeiture of Property Interest and Pro-

25 CEEDS.—(1) Any person who is convicted under subsection

- 1 (a) or (b) of a violation of an export control imposed under
- 2 section 5 of this Act (or any regulation, order, or license
- 3 issued with respect to such control) shall, in addition to any
- 4 other penalty, forfeit to the United States-
- 5 "(A) any of that person's interest in, security of,
- 6 claim against, or property or contractual rights of any
- 7 kind in the goods or tangible items that were the sub-
- 8 ject of the violation;
- 9 "(B) any of that person's interest in, security of,
- 10 claim against, or property or contractual rights of any
- kind in tangible property that was used in the export
- or attempt to export that was the subject of the viola-
- 13 tion; and
- 14 "(C) any of that person's property constituting, or
- derived from, any proceeds obtained directly or indi-
- rectly as a result of the violation.
- 17 "(2) The procedures in any forfeiture under this subsec-
- 18 tion, and the duties and authority of the courts of the United
- 19 States and the Attorney General with respect to any forfeit-
- 20 ure action under this subsection or with respect to any prop-
- 21 erty that may be subject to forfeiture under this subsection,
- 22 shall be governed by the provisions of section 1963 of title
- 23 18, United States Code.
- 24 "(h) PRIOR CONVICTIONS.—No person convicted of a
- 25 violation of section 793, 794, or 798 of title 18, United

- 1 States Code, section 4(b) of the Internal Security Act of
- 2 1950 (50 U.S.C. 783(b)), or section 38 of the Arms Export
- 3 Control Act (22 U.S.C. 2778) shall be eligible, at the discre-
- 4 tion of the Secretary, to apply for or use any export license
- 5 under this Act for a period for up to 10 years from the date of
- 6 the conviction. The Secretary may revoke any export license
- 7 under this Act in which such person has an interest at the
- 8 time of the conviction.".
- 9 (f) Section 11(i) of the Act, as redesignated by subsec-
- 10 tion (e) of this section, is amended by striking out "or (f)" and
- 11 inserting in lieu thereof "(f), (g), or (h)".
- 12 ENFORCEMENT
- 13 Sec. 113. (a) Section 12(a) of the Act (50 U.S.C. App.
- 14 2411(a)) is amended—
- 15 (1) by inserting "(1)" immediately before the first
- sentence;
- 17 (2) by striking out "such investigations and" and
- inserting in lieu thereof "such investigations within the
- 19 United States, and the Commissioner of Customs (and
- 20 officers or employees of the United States Customs
- 21 Service specifically designated by the Commissioner)
- 22 may make such investigations outside of the United
- States, and the head of such department or agency
- 24 (and such officers or employees) may";
- 25 (3) by striking out "the district court of the
- United States for any district in which such person is

- found or resides or transacts business, upon application, and and inserting in lieu thereof "a district court of the United States,";
 - (4) by adding at the end thereof the following new sentence: "In addition to the authority conferred by this paragraph, the Secretary (and officers or employees of the Department of Commerce designated by the Secretary) may conduct, outside the United States, pre-license investigations and post-shipment verifications of items licensed for export, and investigations in the enforcement of section 8 of this Act."; and
- 12 (5) by adding at the end thereof the following new paragraphs:
- "(2)(A) Subject to subparagraph (B) of this paragraph, 14 the United States Customs Service is authorized, in the en-15 forcement of this Act, to search, detain (after search), and 16 17 seize goods or technology at those ports of entry or exit from the United States where officers of the Customs Service are 18 authorized by law to conduct such searches, detentions, and 19 20 seizures, and at those places outside the United States where the Customs Service, pursuant to agreements or other ar-21 22 rangements with other countries, is authorized to perform en-23forcement activities.

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- "(B) An officer of the United States Customs Service 1 $\mathbf{2}$ may do the following in carrying out enforcement authority under this Act: 3
- "(i) Stop, search, and examine a vehicle, vessel, aircraft, or person on which or whom such officer has reasonable cause to suspect there are any goods or technology that has been, is being, or is about to be 8 exported from the United States in violation of this 9 Act.
 - "(ii) Search any package or container in which such officer has reasonable cause to suspect there are any goods or technology that has been, is being, or is about to be exported from the United States in violation of this Act.
 - "(iii) Detain (after search) or seize and secure for trial any goods or technology on or about such vehicle, vessel, aircraft, or person, or in such package or container, if such officer has probable cause to believe the goods or technology has been, is being, or is about to be exported from the United States in violation of this Act.
 - "(iv) Make arrests without warrant for any violation of this Act committed in his or her presence or view or if the officer has probable cause to believe that

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- the person to be arrested has committed or is commit-
- 2 ting such a violation.
- 3 The arrest authority conferred by clause (iv) of this subpara-
- 4 graph is in addition to any arrest authority under other laws.
- 5 "(3)(A) Subject to subparagraph (B) of this paragraph,
- 6 the Secretary shall have the responsibility for the enforce-
- 7 ment of section 8 of this Act and, in the enforcement of the
- 8 other provisions of this Act, the Secretary is authorized to
- 9 search, detain (after search), and seize goods or technology at
- 10 those places within the United States other than those ports
- 11 specified in paragraph (2)(A) of this subsection. The search,
- 12 detention (after search), or seizure of goods or technology at
- 13 those ports and places specified in paragraph (2)(A) may be
- 14 conducted by officers or employees of the Department of
- 15 Commerce designated by the Secretary with the concurrence
- 16 of the Commissioner of Customs or a person designated by
- 17 the Commissioner.
- 18 "(B) The Secretary may designate any officer or em-
- 19 ployee of the Department of Commerce to do the following in
- 20 carrying out enforcement authority under this Act:
- 21 "(i) Execute any warrant or other process issued
- by a court or officer of competent jurisdiction with re-
- 23 spect to the enforcement of the provisions of this Act.
- 24 "(ii) Make arrests without warrant for any viola-
- 25 tion of this Act committed in his or her presence or

- 1 view, or if the officer or employee has probable cause
- 2 to believe that the person to be arrested has committed
- 3 or is committing such a violation.
- 4 "(iii) Carry firearms in carrying out any activity
- 5 described in clause (i) or (ii).
- 6 "(4) All cases involving violations of this Act shall be
- 7 referred to the Secretary for purposes of determining civil
- 8 penalties and administrative sanctions under section 11(c) of
- 9 this Act, or to the Attorney General for criminal action in
- 10 accordance with this Act.
- 11 "(5) Notwithstanding any other provision of law, the
- 12 United States Customs Service may expend in the enforce-
- 13 ment of export controls under this Act not more than
- 14 \$12,000,000 in the fiscal year 1985 and not more than
- 15 \$14,000,000 in the fiscal year 1986.
- 16 "(6) Not later than 90 days after the date of the enact-
- 17 ment of the Export Administration Amendments Act of
- 18 1985, the Secretary, with the concurrence of the Secretary of
- 19 the Treasury, shall publish in the Federal Register proce-
- 20 dures setting forth, in accordance with this subsection, the
- 21 responsibilities of the Department of Commerce and the
- 22 United States Customs Service in the enforcement of this
- 23 Act. In addition, the Secretary, with the concurrence of the
- 24 Secretary of the Treasury, may publish procedures for the
- 25 sharing of information in accordance with subsection (c)(3) of

- 1 this section, and procedures for the submission to the appro-
- 2 priate departments and agencies by private persons of infor-
- 3 mation relating to the enforcement of this Act.
- 4 "(7) For purposes of this section, a reference to the en-
- 5 forcement of this Act or to a violation of this Act includes a
- 6 reference to the enforcement or a violation of any regulation,
- 7 order, or license issued under this Act.".
- 8 (b) Section 12(c)(3) of the Act is amended—
- 9 (1) by striking out "Departments or agencies 10 which obtain" and inserting in lieu thereof "Any de-11 partment or agency which obtains";
 - (2) by inserting ", including information pertaining to any investigation," after "enforcement of this Act";
 - (3) by striking out "the department" and inserting in lieu thereof "each department"; and
 - (4) by adding at the end thereof the following: "The Secretary and the Commissioner of Customs, upon request, shall exchange any licensing and enforcement information with each other which is necessary to facilitate enforcement efforts and effective license decisions. The Secretary, the Attorney General, and the Commissioner of Customs shall consult on a continuing basis with one another and with the heads of other departments and agencies which obtain information sub-

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- 1 ject to this paragraph, in order to facilitate the ex-
- 2 change of such information.".
- 3 ADMINISTRATIVE PROCEDURE
- 4 SEC. 114. Section 13 of the Act (50 U.S.C. App. 2412)
- 5 is amended by adding at the end thereof the following:
- 6 "(c) Procedures Relating to Civil Penalties
- 7 AND SANCTIONS.—(1) In any case in which a civil penalty or
- 8 other civil sanction (other than a temporary denial order or a
- 9 penalty or sanction for a violation of section 8) is sought
- 10 under section 11 of this Act, the charged party is entitled to
- 11 receive a formal complaint specifying the charges and, at his
- 12 or her request, to contest the charges in a hearing before an
- 13 administrative law judge. Before such hearing is held, the
- 14 charged party may submit a response to the complaint, in-
- 15 cluding briefs and other supporting materials. The charged
- 16 party and the Government may present and cross-examine
- 17 relevant witnesses. With the approval of the administrative
- 18 law judge, the Government may present evidence in camera
- 19 in the presence of the charged party or his or her representa-
- 20 tive. The charged party may argue orally his or her case in
- 21 recorded proceedings before the administrative law judge,
- 22 who shall then make findings of fact and conclusions of law in
- 23 a written decision, which shall be referred to the Secretary.
- 24 The Secretary shall, in a written order, affirm, modify, or
- 25 vacate the decision of the administrative law judge within 30

- 1 days after receiving the decision. The order of the Secretary
- 2 shall be final and is not subject to judicial review.
- 3 "(2) The proceedings described in paragraph (1) shall be
- 4 concluded within a period of 1 year after the complaint is
- 5 submitted, unless the administrative law judge extends such
- 6 period for good cause shown.
- 7 "(d) Imposition of Temporary Denial Orders.—
- 8 (1) In any case in which it is necessary, in the public interest,
- 9 to prevent an imminent violation of this Act or any regula-
- 10 tion, order, or license issued under this Act, the Secretary
- 11 may, without a hearing, issue an order temporarily denying
- 12 United States export privileges (hereinafter in this subsection
- 13 referred to as a 'temporary denial order') to a person. A tem-
- 14 porary denial order may be effective no longer than 60 days
- 15 unless renewed in writing by the Secretary for additional 60-
- 16 day periods in order to prevent such an imminent violation,
- 17 except that a temporary denial order may be renewed only
- 18 after notice and an opportunity for a hearing is provided.
- 19 "(2) A temporary denial order shall define the imminent
- 20 violation and state why the temporary denial order was
- 21 granted without a hearing. The person or persons subject to
- 22 the issuance or renewal of a temporary denial order may file
- 23 an appeal of the issuance or renewal of the temporary denial
- 24 order with an administrative law judge who shall, within 10
- 25 working days after the appeal is filed, recommend that the

- 1 temporary denial order be affirmed, modified, or vacated.
- 2 Parties may submit briefs and other material to the judge.
- 3 The recommendation of the administrative law judge shall be
- 4 submitted to the Secretary who shall either accept, reject, or
- 5 modify the recommendation by written order within 5 work-
- 6 ing days after receiving the recommendation. The written
- 7 order of the Secretary under the preceding sentence shall be
- 8 final and is not subject to judicial review. The temporary
- 9 denial order shall be affirmed only if it is reasonable to be-
- 10 lieve that the order is required in the public interest to pre-
- 11 vent an imminent violation of this Act or any regulation,
- 12 order, or license issued under this Act.
- 13 "(e) APPEALS FROM LICENSE DENIALS.—A determi-
- 14 nation of the Secretary, under section 10(f) of this Act, to
- 15 deny a license may be appealed by the applicant to an admin-
- 16 istrative law judge who shall have the authority to conduct
- 17 proceedings to determine only whether the item sought to be
- 18 exported is in fact on the control list. Such proceedings shall
- 19 be conducted within 90 days after the appeal is filed. Any
- 20 determination by an administrative law judge under this sub-
- 21 section and all materials filed before such judge in the pro-
- 22 ceedings shall be reviewed by the Secretary, who shall either
- 23 affirm or vacate the determination in a written decision
- 24 within 30 days after receiving the determination. The Secre-
- 25 tary's written decision shall be final and is not subject to

- 1 judicial review. Subject to the limitations provided in section
- 2 12(c) of this Act, the Secretary's decision shall be published
- 3 in the Federal Register.
- 4 "(f) APPOINTMENT OF ADMINISTRATIVE LAW
- 5 JUDGES.—Any person who, for at least 2 of the 10 years
- 6 immediately preceding the date of the enactment of the
- 7 Export Administration Amendments Act of 1985, has served
- 8 as a hearing commissioner of the Department of Commerce,
- 9 shall be considered as qualified for selection and appointment
- 10 as an administrative law judge under section 3105 of title 5,
- 11 United States Code.".
- 12 ANNUAL REPORT
- 13 SEC. 115. Section 14 of the Act (50 U.S.C. App. 2413)
- 14 is amended by adding at the end thereof the following:
- 15 "(d) Report on Exports to Controlled Coun-
- 16 TRIES.—The Secretary shall include in each annual report a
- 17 detailed report which lists every license for exports to con-
- 18 trolled countries which was approved under this Act during
- 19 the preceding fiscal year. Such report shall specify to whom
- 20 the license was granted, the type of goods or technology ex-
- 21 ported, and the country receiving the goods or technology.
- 22 The information required by this subsection shall be subject
- 23 to the provisions of section 12(c) of this Act.
- 24 "(e) Report on Domestic Economic Impact of
- 25 EXPORTS TO CONTROLLED COUNTRIES.—The Secretary
- 26 shall include in each annual report a detailed description of

- 1 the extent of injury to United States industry and the extent
- 2 of job displacement caused by United States exports of goods
- 3 and technology to controlled countries. The annual report
- 4 shall also include a full analysis of the consequences of ex-
- 5 ports of turnkey plants and manufacturing facilities to con-
- 6 trolled countries which are used by such countries to produce
- 7 goods for export to the United States or to compete with
- 8 United States products in export markets.".
- 9 UNDER SECRETARY OF COMMERCE FOR EXPORT
- 10 ADMINISTRATION; REGULATIONS
- 11 SEC. 116. (a) Section 15 of the Export Administration
- 12 Act of 1979 is amended to read as follows:
- 13 "ADMINISTRATIVE AND REGULATORY AUTHORITY
- "Sec. 15. (a) Under Secretary of Commerce.—
- 15 The President shall appoint, by and with the advice and con-
- 16 sent of the Senate, an Under Secretary of Commerce for
- 17 Export Administration who shall carry out all functions of
- 18 the Secretary under this Act which were delegated to the
- 19 office of the Assistant Secretary of Commerce for Trade Ad-
- 20 ministration before the effective date of the Export Adminis-
- 21 tration Amendments Act of 1985 and such other functions as
- 22 the Secretary may prescribe. The Secretary shall designate
- 23 three Assistant Secretaries of Commerce to assist the Under
- 24 Secretary in carrying out such functions.
- 25 "(b) Issuance of Regulations.—The President and
- 26 the Secretary may issue such regulations as are necessary to

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- 1 carry out the provisions of this Act. Any such regulations
- 2 issued to carry out the provisions of section 5(a), 6(a), 7(a), or
- 3 8(b) may apply to the financing, transporting, or other servic-
- 4 ing of exports and the participation therein by any person.
- 5 Any such regulations the purpose of which is to carry out the
- 6 provisions of section 5, or of section 4(a) for the purpose of
- 7 administering the provisions of section 5, may be issued only
- 8 after the regulations are submitted for review to the Secre-
- 9 tary of Defense, the Secretary of State, and such other de-
- 10 partments and agencies as the Secretary considers appropri-
- 11 ate. The preceding sentence does not require the concurrence
- 12 or approval by any official, department, or agency to which
- 13 such regulations are submitted.
- 14 "(c) Amendments to Regulations.—If the Secre-
- 15 tary proposes to amend regulations issued under this Act, the
- 16 Secretary shall report to the Committee on Banking, Hous-
- 17 ing, and Urban Affairs of the Senate and the Committee on
- 18 Foreign Affairs of the House of Representatives on the intent
- 19 and rationale of such amendments. Such report shall evaluate
- 20 the cost and burden to United States exporters of the pro-
- 21 posed amendments in relation to any enhancement of licens-
- 22 ing objectives. The Secretary shall consult with the technical
- 23 advisory committees authorized under section 5(h) of this Act
- 24 in formulating or amending regulations issued under this Act.
- 25 The procedures defined by regulations in effect on January 1,

- 1 1984, with respect to sections 4 and 5 of this Act, shall
- 2 remain in effect unless the Secretary determines, on the basis
- 3 of substantial and reliable evidence, that specific change is
- 4 necessary to enhance the prevention of diversions of exports
- 5 which would prove detrimental to the national security of the
- 6 United States or to reduce the licensing and paperwork
- 7 burden on exporters and their distributors.".
- 8 (b) Section 5314 of title 5, United States Code, is
- 9 amended by inserting "Under Secretary of Commerce for
- 10 Export Administration," after "Under Secretary of Com-
- 11 merce for Economic Affairs,".
- 12 (c) Section 5315 of such title is amended by striking out
- "Assistant Secretaries of Commerce (8)."
- 14 and inserting in lieu thereof
- 15 "Assistant Secretaries of Commerce (10).".
- 16 (d) The provisions of section 15(a) of the Act, as amend-
- 17 ed by subsection (a) of this section, and the amendments
- 18 made by subsections (b) and (c) of this section shall take
- 19 effect on October 1, 1985.
- 20 DEFINITIONS
- 21 SEC. 117. Section 16 of the Act (50 U.S.C. App. 2415)
- 22 is amended—
- 23 (1) in paragraph (3), by inserting "natural or man-
- made substance," after "article,";
- 25 (2) by amending paragraph (4) to read as follows:

1	"(4) the term 'technology' means the information
2	and know-how (whether in tangible form, such as
3	models, prototypes, drawings, sketches, diagrams, blue-
4	prints, or manuals, or in intangible form, such as train-
5	ing or technical services) that can be used to design,
6	produce, manufacture, utilize, or reconstruct goods, in-
7	cluding computer software and technical data, but not
8	the goods themselves;";
9	(3) by redesignating paragraph (5) as paragraph
10	(8); and
11	(4) by inserting after paragraph (4) the following
12	new paragraphs:
13	"(5) the term 'export' means—
14	"(A) an actual shipment, transfer, or trans-
15	mission of goods or technology out of the United
16	States;
17	"(B) a transfer of goods or technology in the
18	United States to an embassy or affiliate of a con-
19	trolled country; or
20	"(C) a transfer to any person of goods or
21	technology either within the United States or out-
22	side of the United States with the knowledge or
23	intent that the goods or technology will be
24	shipped, transferred, or transmitted to an unau-
25	thorized recipient;

1	"(6) the term 'controlled country' means a con-
2	trolled country under section 5(b)(1) of this Act; and
3	"(7) the term 'United States' means the States of
4	the United States, the District of Columbia, and any
5	commonwealth, territory, dependency, or possession of
6	the United States, and includes the outer Continental
7	Shelf, as defined in section 2(a) of the Outer Continen-
8	tal Shelf Lands Act (43 U.S.C. 1331(a)); and".
9	EFFECT ON OTHER ACTS
10	SEC. 118. (a) Section 17(a) of the Act (50 U.S.C. App.
11	2416(a)) is amended by striking out "Nothing" and inserting
12	in lieu thereof "Except as otherwise provided in this Act,
13	nothing".
14	(b) Section 17 of the Act is amended by adding at the
15	end thereof the following:
16	"(f) AGRICULTURAL ACT OF 1970.—Nothing in this
17	Act shall affect the provisions of the last sentence of section
18	812 of the Agricultural Act of 1970 (7 U.S.C. 612c-3).".
19	AUTHORIZATION OF APPROPRIATIONS
20	SEC. 119. Section 18 of the Act (50 U.S.C. App. 2417)
21	is amended to read as follows:
22	"AUTHORIZATION OF APPROPRIATIONS
23	"Sec. 18. (a) Requirement of Authorizing Legis-
24	LATION.—(1) Notwithstanding any other provision of law,

25 money appropriated to the Department of Commerce for ex-

- 1 penses to carry out the purposes of this Act may be obligated
- 2 or expended only if—
- 3 "(A) the appropriation thereof has been previously
- 4 authorized by law enacted on or after the date of the
- 5 enactment of the Export Administration Amendments
- 6 Act of 1985; or
- 7 "(B) the amount of all such obligations and ex-
- 8 penditures does not exceed an amount previously pre-
- 9 scribed by law enacted on or after such date.
- 10 "(2) To the extent that legislation enacted after the
- 11 making of an appropriation to carry out the purposes of this
- 12 Act authorizes the obligation or expenditure thereof, the limi-
- 13 tation contained in paragraph (1) shall have no effect.
- 14 "(3) The provisions of this subsection shall not be super-
- 15 seded except by a provision of law enacted after the date of
- 16 the enactment of the Export Administration Amendments
- 17 Act of 1985 which specifically repeals, modifies, or super-
- 18 sedes the provisions of this subsection.
- 19 "(b) AUTHORIZATION.—There are authorized to be ap-
- 20 propriated to the Department of Commerce to carry out the
- 21 purposes of this Act-
- 22 "(1) \$24,600,000 for the fiscal year 1985, of
- which \$8,712,000 shall be available only for enforce-
- 24 ment, \$1,851,000 shall be available only for foreign
- availability assessments under subsections (f) and (h)(6)

1	of section 5 of this Act, and \$14,037,000 shall be
2	available for all other activities under this Act;
3	"(2) \$28,000,000 for the fiscal year 1986, of
4	which \$10,000,000 shall be available only for enforce-
5	ment, \$2,000,000 shall be available only for foreign
6	availability assessments under subsections (f) and (h)(6)
7	of section 5 of this Act, and \$16,000,000 shall be
8	available for all other activities under this Act; and
9	"(3) such additional amounts for each of the fiscal
10	years 1985 and 1986 as may be necessary for in-
11	creases in salary, pay, retirement, other employee ben-
12	efits authorized by law, and other nondiscretionary
13	costs.".
14	TERMINATION OF AUTHORITY
15	SEC. 120. Section 20 of the Act (50 U.S.C. App. 2419)
16	is amended to read as follows:
17	"TERMINATION DATE
18	"Sec. 20. The authority granted by this Act terminates
19	on September 30, 1989.".
20	IMPORT SANCTIONS
21	SEC. 121. Chapter 4 of title Π of the Trade Expansion
22	Act of 1962 (19 U.S.C. 1861 et seq.) is amended by adding
23	at the end thereof the following new section:
24	"SEC. 233. IMPORT SANCTIONS FOR EXPORT VIOLATIONS.
	
25	"(a) Any person who violates any national security

- 1 istration Act of 1979 (50 U.S.C. App. 2404), or any regula-
- 2 tion, order, or license issued under that section, may be sub-
- 3 ject to such controls on the importing of goods or technology
- 4 into the United States as the President may prescribe.
- 5 "(b) Except as provided in subsection (a) of this section,
- 6 any person who violates any regulation issued under a multi-
- 7 lateral agreement, formal or informal, to control exports for
- 8 national security purposes, to which the United States is a
- 9 party, may be subject to such controls on the importing of
- 10 goods or technology into the United States as the President
- 11 may prescribe, but only if—
- 12 "(1) negotiations with the government or govern-
- ments, party to the multilateral agreement, with juris-
- 14 diction over the violation have been conducted and
- been unsuccessful in restoring compliance with the reg-
- 16 ulation involved:
- 17 "(2) the President, after the failure of such negoti-
- ations, has notified the government or governments de-
- scribed in paragraph (1) and the other parties to the
- 20 multilateral agreement that the United States proposes
- 21 to subject the person committing the violation to spe-
- cific controls on the importing of goods or technology
- 23 into the United States upon the expiration of 60 days
- 24 from the date of such notification; and

- "(3) a majority of the parties to the multilateral agreement (other than the United States), before the end of that 60-day period, have expressed to the President concurrence in the proposed import controls or have abstained from stating a position with respect to the proposed controls.".
- 7 HOURS OF OFFICE OF EXPORT ADMINISTRATION
- 8 Sec. 122. The Secretary of Commerce shall modify the
- 9 office hours of the Office of Export Administration of the De-
- 10 partment of Commerce on at least four days of each work-
- 11 week so as to accommodate communications to the Office by
- 12 exporters throughout the continental United States during
- 13 the normal business hours of those exporters.
- 14 TECHNICAL AMENDMENT
- 15 SEC. 123. Section 38(e) of the Arms Export Control
- 16 Act (22 U.S.C. 2778(e)) is amended by striking out "(f)" and
- 17 inserting in lieu thereof "(g)".
- 18 AMENDMENT TO THE FOREIGN ASSISTANCE ACT OF 1961
- 19 SEC. 124. Section 502B(a)(2) of the Foreign Assistance
- 20 Act of 1961 (22 U.S.C. 2304(a)(2)) is amended by inserting
- 21 after "Senate" the first place it appears the following: "and
- 22 the chairman of the Committee on Banking, Housing, and
- 23 Urban Affairs of the Senate (when licenses are to be issued
- 24 pursuant to the Export Administration Act of 1979).".

EXPORT	OF	HORSES

- 2 SEC. 125. The Act of March 3, 1891 (46 U.S.C. 466a
- 3 and 466b), is amended by adding at the end thereof the fol-
- 4 lowing:
- 5 "Sec. 3. (a) Notwithstanding any other provision of
- 6 law, no horse may be exported by sea from the United
- 7 States, or any of its territories and possessions, unless such
- 8 horse is part of a consignment of horses with respect to
- 9 which a waiver has been granted under subsection (b).
- 10 "(b) The Secretary of Commerce, in consultation with
- 11 the Secretary of Agriculture, may issue regulations providing
- 12 for the granting of waivers permitting the export by sea of a
- 13 specified consignment of horses, if the Secretary of Com-
- 14 merce, in consultation with the Secretary of Agriculture, de-
- 15 termines that no horse in that consignment is being exported
- 16 for purposes of slaughter.
- 17 "(c)(1) Any person who knowingly violates this section
- 18 or any regulation, order, or license issued under this section
- 19 shall be fined not more than five times the value of the con-
- 20 signment of horses involved or \$50,000, whichever is great-
- 21 er, or imprisoned not more than 5 years, or both.
- 22 "(2) The Secretary of Commerce, after providing notice
- 23 and an opportunity for an agency hearing on the record, may
- 24 impose a civil penalty of not to exceed \$10,000 for each vio-
- 25 lation of this section or any regulation, order, or license

1	issued under this section, either in addition to or in lieu of
2	any other liability or penalty which may be imposed.".
3	ALASKAN OIL STUDY
4	SEC. 126. (a)(1) The President shall undertake a com-
5	prehensive review of the issues and related data concerning
6	possible changes in the existing incentives to produce crude
7	oil from the North Slope of Alaska (including changes in Fed-
8	eral and State taxation, pipeline tariffs, and Federal leasing
9	policies) and possible changes in the existing distribution of
10	crude oil from the North Slope of Alaska (including changes
11	in export restrictions which would permit exports at free
12	market levels and at levels of fifty thousand barrels per day,
13	one hundred thousand barrels per day, two hundred thousand
14	barrels per day, and five hundred thousand barrels per day),
15	as well as the appropriateness of continuing existing controls.
16	Such review shall include, but not be limited to, a study of—
17	(A) the effect of such changes on the energy and
18	national security of the United States and its allies;
19	(B) the role of such changes in United States for-
20	eign policymaking, including international energy pol-
21	icymaking;
22	(C) the impact of such changes on employment
23	levels in the maritime industry, the oil industry, and
24	other industries;
25	(D) the impact of such changes on the refiners
26	and on consumers;

1	(E) the impact of such changes on the revenues
2	and expenditures of the Federal Government and the
3	government of Alaska;
4	(F) the effect of such changes on incentives for oil
5	and gas exploration and development in the United
6	States; and
7	(G) the effect of such changes on the overall trade
8	deficit of the United States, and the trade deficit of the
9	United States with respect to particular countries, in-
10	cluding the effect of such changes on trade barriers of
11	other countries.
12	(2) The President shall develop, after consulting with
13	appropriate State and Federal officials and other persons,
14	findings, options, and recommendations regarding the produc-
15	tion and distribution of crude oil from the North Slope of
16	Alaska.
17	(b) Not later than nine months after the date of the en-
18	actment of this Act, the President shall transmit a report to
19	the Congress containing the results of the review under sub-
20	section (a)(1), and the findings, options, and recommendations
21	developed under subsection (a)(2).
22	TITLE II—EXPORT PROMOTION PROGRAMS
23	REQUIREMENT OF PRIOR AUTHORIZATION
24	SEC. 201. (a) Notwithstanding any other provision of
25	law, money appropriated to the Department of Commerce for

- expenses to carry out any export promotion program may be
 obligated or expended only if—
- 3 (1) the appropriation thereof has been previously
 4 authorized by law enacted on or after the date of the
 5 enactment of this Act; or
- 6 (2) the amount of all such obligations and expend7 itures does not exceed an amount previously prescribed
 8 by law enacted on or after such date.
- 9 (b) To the extent that legislation enacted after the 10 making of an appropriation to carry out any export promotion 11 program authorizes the obligation or expenditure thereof, the 12 limitation contained in subsection (a) shall have no effect.
- 13 (c) The provisions of this section shall not be superseded 14 except by a provision of law enacted after the date of the 15 enactment of this Act which specifically repeals, modifies, or 16 supersedes the provisions of this section.
- (d) For purposes of this title, the term "export promotion program" means any activity of the Department of Commerce designed to stimulate or assist United States businesses in marketing their goods and services abroad competitively with businesses from other countries, including, but not limited to—
- 23 (1) trade development (except for the trade adjust-24 ment assistance program) and dissemination of foreign 25 marketing opportunities and other marketing informa-

- tion to United States producers of goods and services, including the expansion of foreign markets for United States textiles and apparel and any other United States products;
 - (2) the development of regional and multilateral economic policies which enhance United States trade and investment interests, and the provision of marketing services with respect to foreign countries and regions;
- 10 (3) the exhibition of United States goods in other 11 countries; and
- 12 (4) the operations of the United States and For-13 eign Commercial Service, or any successor agency.

14 AUTHORIZATION OF APPROPRIATIONS

15 SEC. 202. There is authorized to be appropriated 16 \$113,273,000 for each of the fiscal years 1985 and 1986 to 17 the Department of Commerce to carry out export promotion 18 programs.

19 BARTER ARRANGEMENTS

SEC. 203. (a) The Secretary of Agriculture shall, not later than 90 days after the date of the enactment of this Act, submit to the Congress a report on the status of Federal programs relating to the barter or exchange of commodities owned by the Commodity Credit Corporation for materials and products produced in foreign countries. Such report shall include details of any changes necessary in existing law to

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- 1 allow the Department of Agriculture to implement fully any
- 2 barter program.
- 3 (b) Notwithstanding any other provision of law, the
- 4 President is authorized—
- 5 (1) to barter stocks of agricultural commodities acquired by the Government for petroleum and petroleum products, and for other materials vital to the national interest, which are produced abroad, in situations in
- 9 which sales would otherwise not occur; and
- 10 (2) to purchase petroleum and petroleum products,
 11 and other materials vital to the national interest, which
 12 are produced abroad and acquired by persons in the
 13 United States through barter for agricultural commod14 ities produced in and exported from the United States
 15 through normal commercial trade channels.
- (c) The President shall take steps to ensure that, in 16 making any barter described in subsection (a) or (b)(1) or any 17 purchase authorized by subsection (b)(2), existing export mar-18 kets for agricultural commodities operating on conventional 19 20 business terms are safeguarded from displacement by the 21barter described in subsection (a), (b)(1), or (b)(2), as the case 22 may be. In addition, the President shall ensure that any such barter is consistent with the international obligations of the United States, including the General Agreement on Tariffs 2425and Trade.

1	TITLE III—NUCLEAR EXPORTS
2	RESTRICTIONS ON CERTAIN EXPORTS
3	SEC. 301. (a) The Atomic Energy Act of 1954 (42
4	U.S.C. 2011 et seq.) is amended by inserting after section
5	131 the following new section
6	"Sec. 132. Restrictions on Certain Exports.—
7	"a. (1) Notwithstanding any other provision of law-
8	"(A) no license may be issued under the Export
9	Administration Act of 1979 for the export to a non-
10	nuclear-weapon state for use in a nuclear production or
11	utilization facility of any item or related technical data
12	which, as determined under section 309(c) of the Nu-
13	clear Non-Proliferation Act of 1978, could be of signifi-
14	cance for nuclear explosive purposes, or which, in the
15	judgment of the Secretary of Commerce, is likely to be
16	diverted for use in such a facility;
17	"(B) the Nuclear Regulatory Commission shall
18	not issue any license for the export to a non-nuclear-
19	weapon state of a component part, item, or substance
20	which the Commission has determined under section
21	109 b. of this Act to be especially relevant from the
22	standpoint of export control because of its significance
23	for nuclear explosive purposes;

"(C) the Secretary of Energy shall not approve

2	the retransfer to a non-nuclear-weapon state of any
3	such component part, item, or substance; and
4	"(D) the Secretary of Energy shall not, under
5	section 57 b. of this Act, authorize any person to
6	engage, directly or indirectly, in the production of spe-
7	cial nuclear material in a non-nuclear-weapon state;
8	unless—
9	"(i) such state maintains International Atomic
10	Energy Agency safeguards on all its peaceful nuclear
11	activities, and
12	"(ii) either—
13	"(I) such export, retransfer, or production is
14	under the terms of an agreement for cooperation
15	arranged pursuant to section 123 of this Act, or
16	"(II) such state has entered into nuclear co-
17	operation with the United States pursuant to an
18	agreement for peaceful nuclear cooperation.
19	For purposes of this subsection, a 'non-nuclear-weapon state'
20	is a non-nuclear-weapon state within the meaning of the
21	Treaty on the Non-Proliferation of Nuclear Weapons.
22	"(2) The restrictions contained in clause (ii) of para-
23	graph (1) shall apply only to a country which is not a party to
24	the Treaty on the Non-Proliferation of Nuclear Weapons or
25	the Treaty for the Prohibition of Nuclear Weapons in Latin

1	America, or which the President determines is in a region of
2	particular volatility or sensitivity.
3	"b. Nothing in this section shall preclude—
4	"(1) an export, retransfer, or activity generally li-
5	censed or generally authorized by the Nuclear Regula-
6	tory Commission, the Department of Commerce, or the
7	Department of Energy;
8	"(2) assistance—
9	"(A) for the purpose of developing or apply-
10	ing International Atomic Energy Agency safe-
11	guards, or United States safeguards as set forth in
12	an agreement for cooperation arranged pursuant
13	to section 123 of this Act,
14	"(B) for programs of the International
15	Atomic Energy Agency which are generally avail-
16	able to its member states,
17	"(C) for reducing the use of highly enriched
18	uranium in research or test reactors, or
19	"(D) for other technical programs for the
20	purpose of reducing proliferation risks, such as
21	programs to extend the life of reactor fuel and ac-
22	tivities to which section 223 of the Nuclear Waste
23	Policy Act of 1982 applies; or
24	"(3) assistance which is necessary for humanitari-
25	an reasons to protect the public health and safety.

1	c. The restrictions contained in subsection a. (1)(D)
2	shall not apply to—
3	"(1) activities involving radiation protection and
4	health physics, decontamination, or waste management
5	or
6	"(2) other assistance for the safe operation of a
7	facility which is under International Atomic Energy
8	Agency safeguards or United States safeguards.
9	The exception contained in the preceding sentence shall
10	apply only in instances where the Secretary of State, in con-
11	curring with the determination by the Secretary of Energy
12	pursuant to section 57b. of this Act, determines that approva
13	of such activities or assistance would further United States
14	nonproliferation objectives with regard to the recipient coun-
15	try. The Department of Energy shall notify the Committee
16	on Foreign Affairs of the House of Representatives and the
17	Committee on Foreign Relations of the Senate of all authori-
18	zations issued under this subsection.
19	"d. The prohibitions contained in subsection a. shall not
20	apply to a particular export, retransfer, or activity or group
21	of exports, retransfers, or activities if-
22	"(1) the President determines that to apply the
23	prohibitions thereto would be seriously prejudicial to
04	the achievement of United States non-proliferation of

1	jectives or would otherwise jeopardize the common de-
2	fense and security; and
3	"(2) at least sixty days before the export, re-

transfer, or activity or initial export, retransfer, or activity is carried out, the President submits that determination, together with the reasons for that determination, to the Congress.

"e. With respect to any authorization described in sub-

- 9 section a. (1)(D) which is made after August 1, 1983, the 10 restrictions set forth in that subparagraph shall apply to any 11 contract executed under that authorization after the date of 12 the enactment of the Export Administration Amendments
- 13 Act of 1985.".

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- 14 (b) The table of contents of the Atomic Energy Act of
- 15 1954 is amended by inserting after the item relating to sec-
- 16 tion 131 the following new item:

"Sec 132. Restrictions on certain exports"

17 AGREEMENTS FOR COOPERATION

- 18 SEC. 402. (a) Section 123 of the Atomic Energy Act of
- 19 1954 (42 U.S.C. 2153) is amended—
- 20 (1) in subsection a. by inserting "the consistency
- of the text of the agreement for cooperation with all
- the requirements of this Act," after "Assessment
- 23 Statement regarding";
- 24 (2) in subsection b. by inserting before "the Presi-
- dent" the following: "after the submission of the text

- 1 of the proposed agreement for cooperation together 2 with the accompanying nonclassified nuclear prolifera-3 tion assessment to the Committee on Foreign Relations 4 of the Senate and the Committee on Foreign Affairs of ភ the House of Representatives, and after consultation 6 with such Committees for a period of not less than 7 thirty days of continuous session (as defined in section 8 130 g. of this Act) concerning the consistency of the 9 terms of the proposed agreement with all the require-10 ments of this Act,"; and
 - (3) in subsection d. by inserting before the sentence which begins "Any such proposed agreement" the following: "During the sixty-day period the Committee on Foreign Affairs of the House of Representatives and the Committee on Foreign Relations of the Senate shall each hold hearings on the proposed agreement for cooperation and submit a report to their respective bodies recommending whether it should be approved or disapproved".
- 20 (b) Subsection d. of section 123 of the Atomic Energy 21 Act of 1954 (42 U.S.C. 2153(d)) is amended—
- 22 (1) by striking out "adopts a concurrent resolu-23 tion" and inserting in lieu thereof "adopts, and there is 24 enacted, a joint resolution";

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1	(2) by striking out the period at the end of the
2	first proviso and inserting in lieu thereof ": Provided
3	further, That an agreement for cooperation exempted
4	by the President pursuant to subsection a. from any re-
5	quirement contained in that subsection shall not
6	become effective unless the Congress adopts, and there
7	is enacted, a joint resolution stating that the Congress
8	does favor such agreement."; and
9	(3) by striking out "130 of this Act for the consid-
10	eration of Presidential submissions" and inserting in
11	lieu thereof "130 1. of this Act".
12	(c) Section 130 a. of the Atomic Energy Act of 1954
13	(42 U.S.C. 2159(a)) is amended—
14	(1) in the first sentence—
15	(A) by striking out "123 d.,"; and
16	(B) by striking out ", and in addition, in the
17	case of a proposed agreement for cooperation ar-
18	ranged pursuant to subsection 91 c., 144 b., or
19	144 c., the Committee on Armed Services of the
20	House of Representatives and the Committee on
21	Armed Services of the Senate,"; and
22	(2) in the proviso, by striking out "and if, in the
23	case of a proposed agreement for cooperation arranged
24	pursuant to subsection 91 c., 144 b., or 144 c. of this
25	Act, the other relevant committee of that House has

- 1 reported such a resolution, such committee shall be
- 2 deemed discharged from further consideration of that
- 3 resolution".
- 4 (d) Section 130 of the Atomic Energy Act of 1954 is
- 5 amended by adding at the end thereof the following:
- 6 "i. (1) For the purposes of this subsection, the term
- 7 'joint resolution' means a joint resolution, the matter after
- 8 the resolving clause of which is as follows: 'That the Con-
- 9 gress (does or does not) favor the proposed agreement for
- 10 cooperation transmitted to the Congress by the President on
- 11 .', with the date of the transmission of the proposed
- 12 agreement for cooperation inserted in the blank, and the af-
- 13 firmative or negative phrase within the parenthetical appro-
- 14 priately selected.
- 15 "(2) On the day on which a proposed agreement for co-
- 16 operation is submitted to the House of Representatives and
- 17 the Senate under section 123 d., a joint resolution with re-
- 18 spect to such agreement for cooperation shall be introduced
- 19 (by request) in the House by the chairman of the Committee
- 20 on Foreign Affairs, for himself and the ranking minority
- 21 member of the Committee, or by Members of the House des-
- 22 ignated by the chairman and ranking minority member; and
- 23 shall be introduced (by request) in the Senate by the majority
- 24 leader of the Senate, for himself and the minority leader of
- 25 the Senate, or by Members of the Senate designated by the

- 1 majority leader and minority leader of the Senate. If either
- 2 House is not in session on the day on which such an agree-
- 3 ment for cooperation is submitted, the joint resolution shall
- 4 be introduced in that House, as provided in the preceding
- 5 sentence, on the first day thereafter on which that House is
- 6 in session.
- 7 "(3) All joint resolutions introduced in the House of
- 8 Representatives shall be referred to the appropriate commit-
- 9 tee or committees and all joint resolutions introduced in the
- 10 Senate shall be referred to the Committee on Foreign Rela-
- 11 tions and any other appropriate committee.
- 12 "(4) If the committee of either House to which a joint
- 13 resolution has been referred has not reported it at the end of
- 14 45 days after its introduction, the committee shall be dis-
- 15 charged from further consideration of the joint resolution or
- 16 of any other joint resolution introduced with respect to the
- 17 same matter; except that, in the case of a joint resolution
- 18 which has been referred to more than one committee, if
- 19 before the end of that 45-day period one such committee has
- 20 reported the joint resolution, any other committee to which
- 21 the joint resolution was referred shall be discharged from fur-
- 22 ther consideration of the joint resolution or of any other joint
- 23 resolution introduced with respect to the same matter.
- 24 "(5) A joint resolution under this subsection shall be
- 25 considered in the Senate in accordance with the provisions of

- 1 section 601(b)(4) of the International Security Assistance and
- 2 Arms Export Control Act of 1976. For the purpose of expe-
- 3 diting the consideration and passage of joint resolutions under
- 4 this subsection, it shall be in order for the Committee on
- 5 Rules of the House of Representatives (notwithstanding the
- 6 provisions of clause 4(b) of rule XI of the Rules of the House
- 7 of Representatives) to present for immediate consideration,
- 8 on the day reported, a resolution of the House of Representa-
- 9 tives providing procedures for the consideration of a joint res-
- 10 olution under this subsection similar to the procedures set
- 11 forth in section 601(b)(4) of the International Security Assist-
- 12 ance and Arms Export Control Act of 1976.
- 13 "(6) In the case of a joint resolution described in para-
- 14 graph (1), if prior to the passage by one House of a joint
- 15 resolution of that House, that House receives a joint resolu-
- 16 tion with respect to the same matter from the other House,
- 17 then—
- 18 "(A) the procedure in that House shall be the
- same as if no joint resolution had been received from
- 20 the other House; but
- 21 "(B) the vote on final passage shall be on the
- joint resolution of the other House.".
- 23 (e) The amendments made by this section shall apply to
- 24 any agreement for cooperation which is entered into after the
- 25 date of the enactment of this Act.